



lower manhattan  
**COASTAL RESILIENCY**

**CB1 PUBLIC WORKSHOP**  
**MAY 18TH, 2017**

# OneNYC: RESILIENCY

Following Hurricane Sandy, a global conversation on resiliency emerged. Here's what it means to us in New York City.

## Our Resilient City

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**Our neighborhoods, economy, and public services will be ready to withstand and emerge stronger from the impacts of climate change and other 21<sup>st</sup> century threats**

## Our Sustainable City

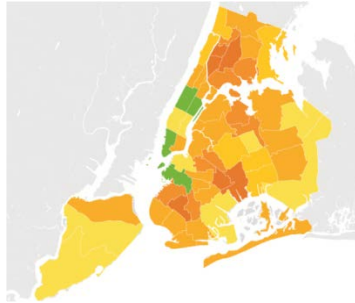
**New York City will be the most sustainable big city in the world and a global leader in the fight against climate change**

# CLIMATE CHANGE / 21<sup>ST</sup> CENTURY THREATS

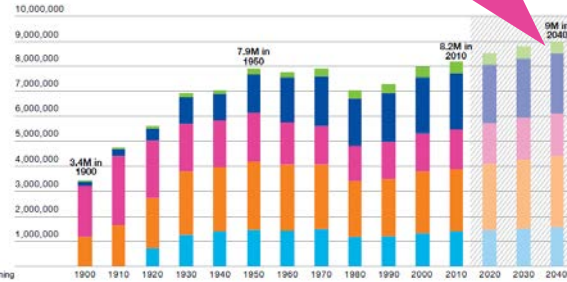
...But we know that Sandy is not the only risk we face. As we look towards the future, we must take stock of our current challenges...



Hurricane Sandy



Increasing Inequality



A Growing Population

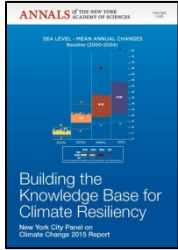


Aging Infrastructure

# CLIMATE CHANGE / 21<sup>ST</sup> CENTURY THREATS

...And grapple with the impacts of climate change on our city.

**The NYC Panel on Climate Change (NPCCC) projects increased chronic climate hazards...**



## **By the 2050s:**

- + 4.1°F to 5.7°F increase in average temperature
- + 4% to 11% increase in average annual precipitation
- + Sea levels likely to rise 1-2 ft.; maybe 2½ ft.

## **By 2100:**

- + High-end projections may reach 6 ft.

**...and increased impact from extreme weather events.**



## **By the 2050s:**

- + Number of days in NYC above 90° could triple
- + Number of most intense hurricanes and associated extreme winds may increase

## **Even today:**

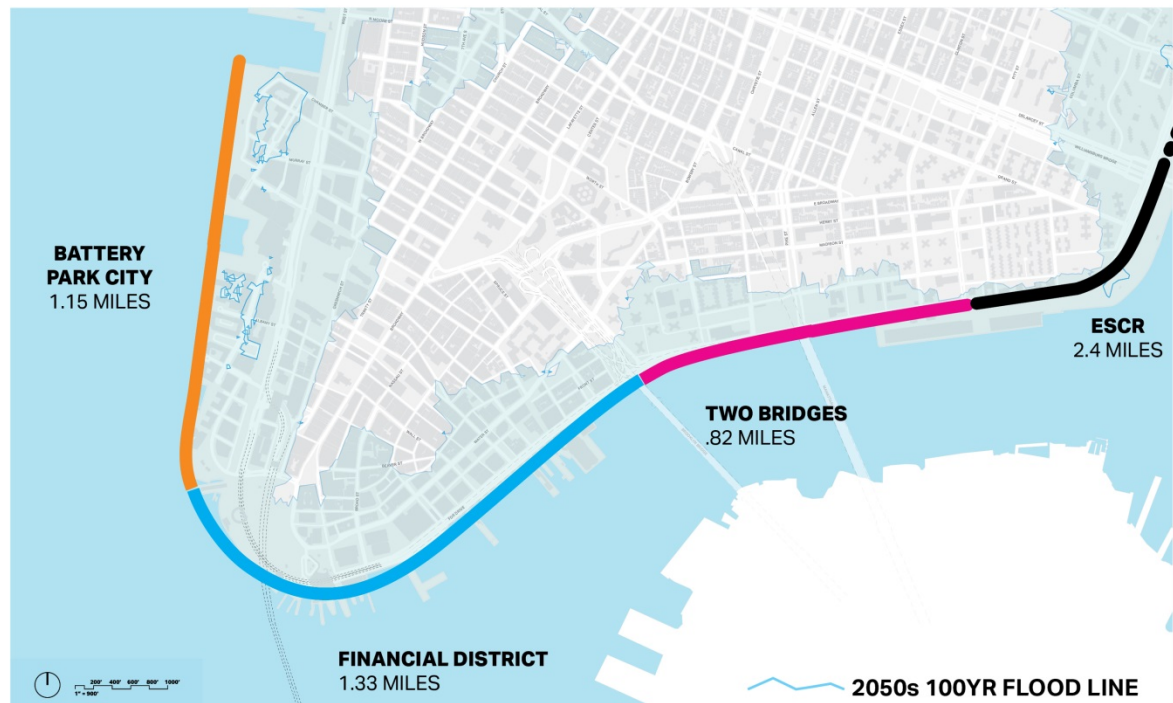
- + Flooding is more intense

# PURPOSE OF CURRENT STUDY

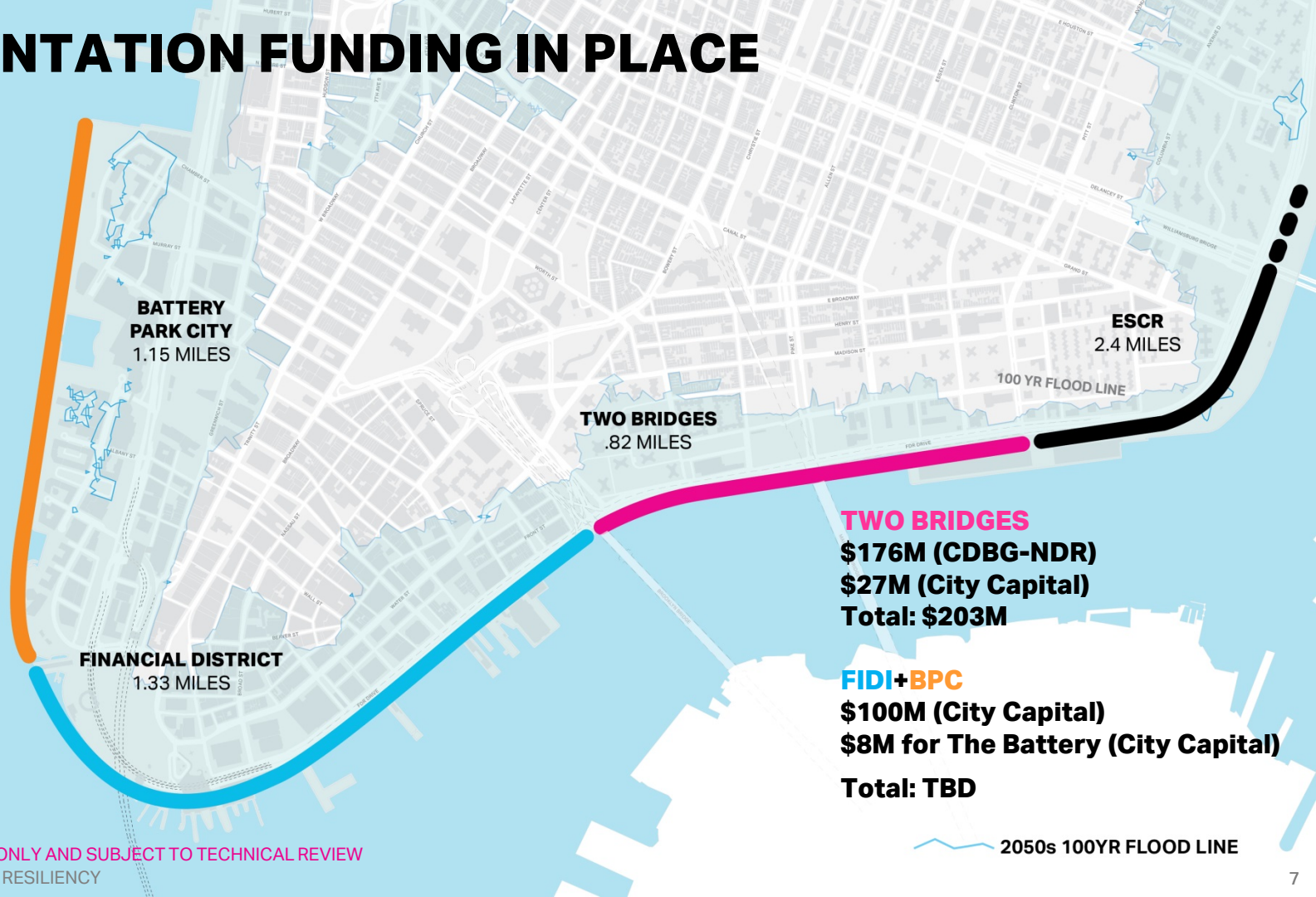
1. Develop long-term strategy and feasible concept design for all of Lower Manhattan
2. Prioritize project concepts toward implementation and conduct advanced planning when possible
3. Engage with community on core design principles and priorities

## Study Funding:

+ \$7.25M CDBG-DR  
(*\$3.75M GOSR; \$3.5M NYC*)



# IMPLEMENTATION FUNDING IN PLACE



200' 600' 1000'

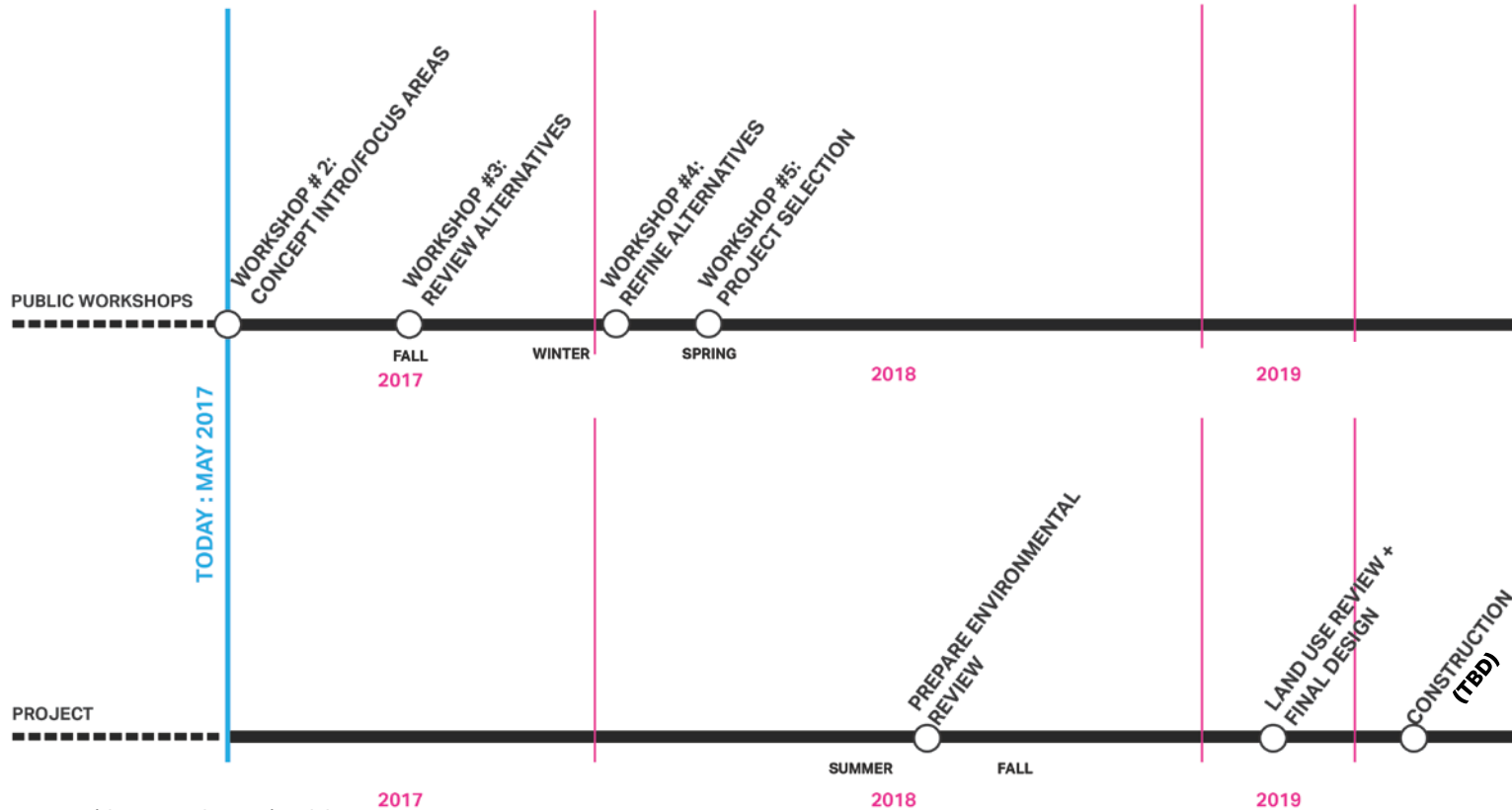


# MEETING GOALS

- **Re-cap the project goals**
- **Highlight project considerations and challenges**
- **Provide an update on data collection**
- **Discuss geographic focus areas**
- **Identify tradeoffs through design concepts**



# FUTURE MILESTONES



\*All dates are subject to review and revision

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LOWER MANHATTAN COASTAL RESILIENCY

# COMMUNITY ENGAGEMENT SUMMARY

**July 28**  
**Oct 6**

public workshops

**160**

Sign-ins

**44%**

Residents\*

## Outreach:

- Distributed over 7,800 flyers; reached 44,000+ online audience and 350,000+ print audience  
(across overall project area)

## Evaluation:

- Excellent overall evaluation score between 4-5 (on a 1-5 scale)

\* Other 55% includes workers, businesses, and other stakeholders in Lower Manhattan

# TOP PRIORITIES FROM PREVIOUS WORKSHOP



**RELIABILITY**

67 VOTES

RESIDENTS  
44 VOTES

NON-RESIDENTS  
23 VOTES



**SAFETY +  
LIGHTING**

17 VOTES

RESIDENTS  
15 VOTES

NON-RESIDENTS  
2 VOTES



**WATERFRONT  
ACCESS**

14 VOTES

RESIDENTS  
7 VOTES

NON-RESIDENTS  
7 VOTES



**MAINTENANCE +  
OPERATIONS**

14 VOTES

RESIDENTS  
6 VOTES

NON-RESIDENTS  
8 VOTES



**RECREATION**

4 VOTES

RESIDENTS  
2 VOTES

NON-RESIDENTS  
2 VOTES



**AMENITIES**

4 VOTES

RESIDENTS  
3 VOTES

NON-RESIDENTS  
1 VOTE



**VIEWS**

3 VOTES

RESIDENTS  
1 VOTE

NON-RESIDENTS  
2 VOTES



**LOOK +  
FEEL**

2 VOTES

RESIDENTS  
1 VOTE

NON-RESIDENTS  
1 VOTE

# FEEDBACK ON INFRASTRUCTURE TYPES

## KEY PREFERENCES

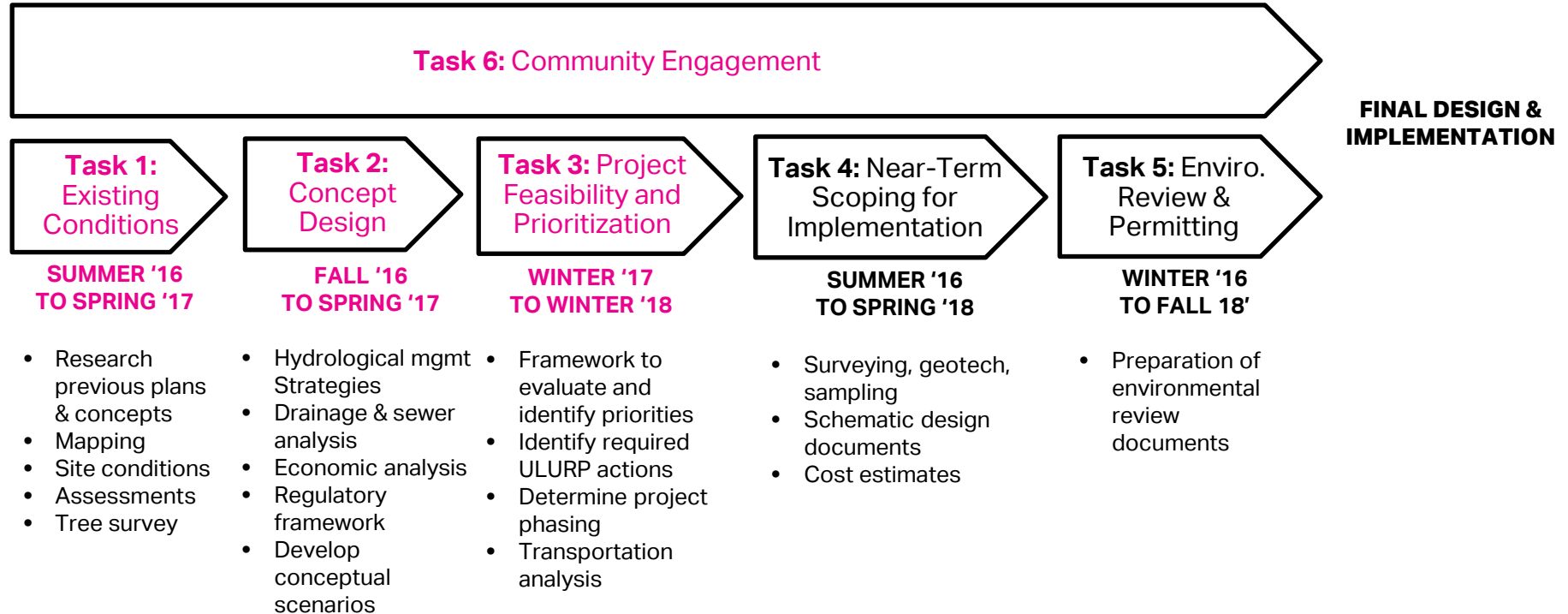
- Overall, similar results for BPC and FiDi
- Maintain existing waterfront views and access
- Prioritize infrastructure that has a natural look
- Ensure that resiliency infrastructure is accessible for all ages and residents

## KEY CONCERNS

- Blocking the waterfront (BPC - slightly stronger concern)
- High costs
- High maintenance requirements (FiDi - slightly stronger concern)
- Not enough space for berms
- Reliance on manual deployment in times of crisis and the associated risks (FiDi - slightly stronger concern)



# PROJECT PROCESS



# TECHNICAL ANALYSIS INFORMS CONCEPT DESIGN



## COASTAL ASSESSMENT

Measuring future risk to inform design decisions and height of protection.



## SUBSURFACE CONDITIONS

Modifying design decisions to best accommodate existing constraints.



## CAPITAL COORDINATION

Inventory of ongoing projects and city efforts, and how timelines intersect with LMCR.

# COASTAL ASSESSMENT

# COASTAL FLOOD ASSESSMENT

## WHAT WE DID



- Assessed Lower Manhattan's future vulnerability by analyzing:
  1. 100-year and 500-year coastal storms based on FEMA flood studies
  2. Tidal flooding associated with sea-level rise (SLR) projections for the 2050s and 2100s
  3. Future inland flooding as caused by 10-year and 50-year rainstorms + SLR
  4. Future coastal flooding as caused by 100-year storm surges + SLR



# 2050S 100YR FLOODPLAIN

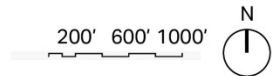


**BATTERY PARK CITY**  
1.15 MILES

**TWO BRIDGES**  
0.82 MILES

**FINANCIAL DISTRICT**  
1.33 MILES

- 2050s 100YR FLOOD PLAIN
- 2050s 500YR FLOOD PLAIN



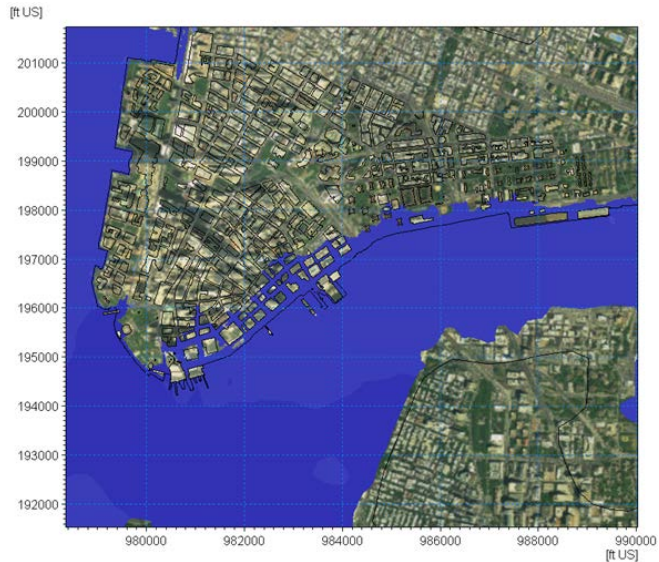
# COASTAL FLOOD ASSESSMENT

## FUTURE TIDAL AND SEA LEVEL RISE INUNDATION



Flooding due solely to SLR will be substantial in 2100.

By 2050, South Street Seaport will experience inundation from 10-year storms.



2100



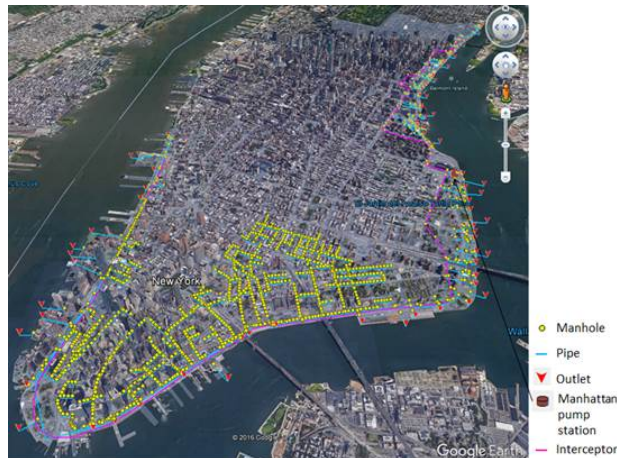
2050s

# COASTAL FLOOD ASSESSMENT

## MIKE URBAN - STORMWATER DRAINAGE MODEL

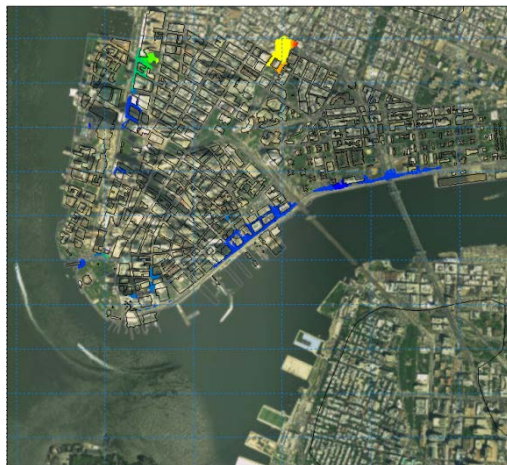


SLR paired with more intense storm surge will bring bigger waves further inland in future flood events, surpassing the city's current drainage capacity.



**MIKE URBAN Model Domain tested for 2 conditions:**

- Two 2014 rainfall events
- 25-year rainfall storm and test tidal boundary condition at outfalls



**10-year Rainstorm for 2050s with SLR Flood Map**

- Runoff exceeds capacity of existing drainage and sewage infrastructure.
- Countermeasures will have to be taken to reduce future street flooding.



**50-year Rainstorm for 2050s with SLR Flood Map**

# COASTAL FLOOD ASSESSMENT

## INTEGRATED STORMWATER + STORM SURGE



The highest flood levels will be experienced at the tip of Manhattan (the Battery) due to intense hydrodynamic forces and wave action.



**100-year Coastal Storm in 2050s with SLR**

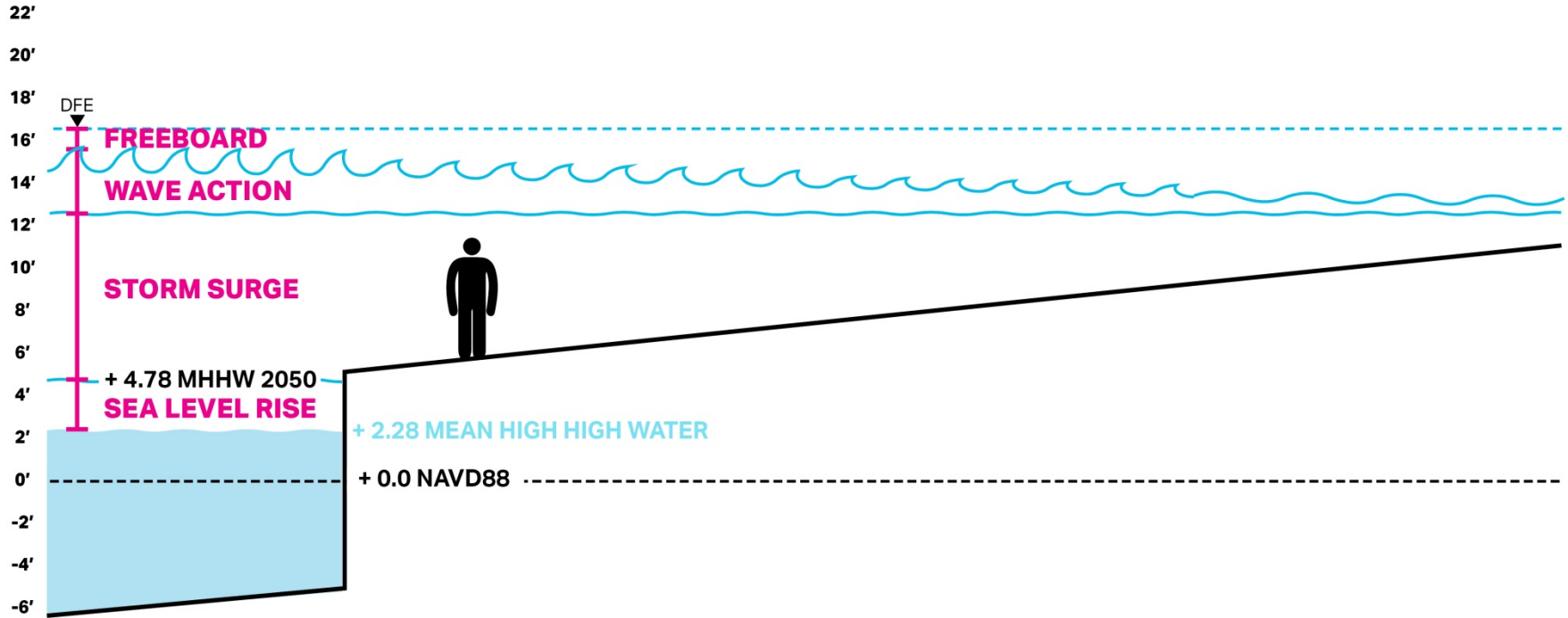


**100-year Coastal Storm, 10-year rainstorm  
for 2050 with SLR**

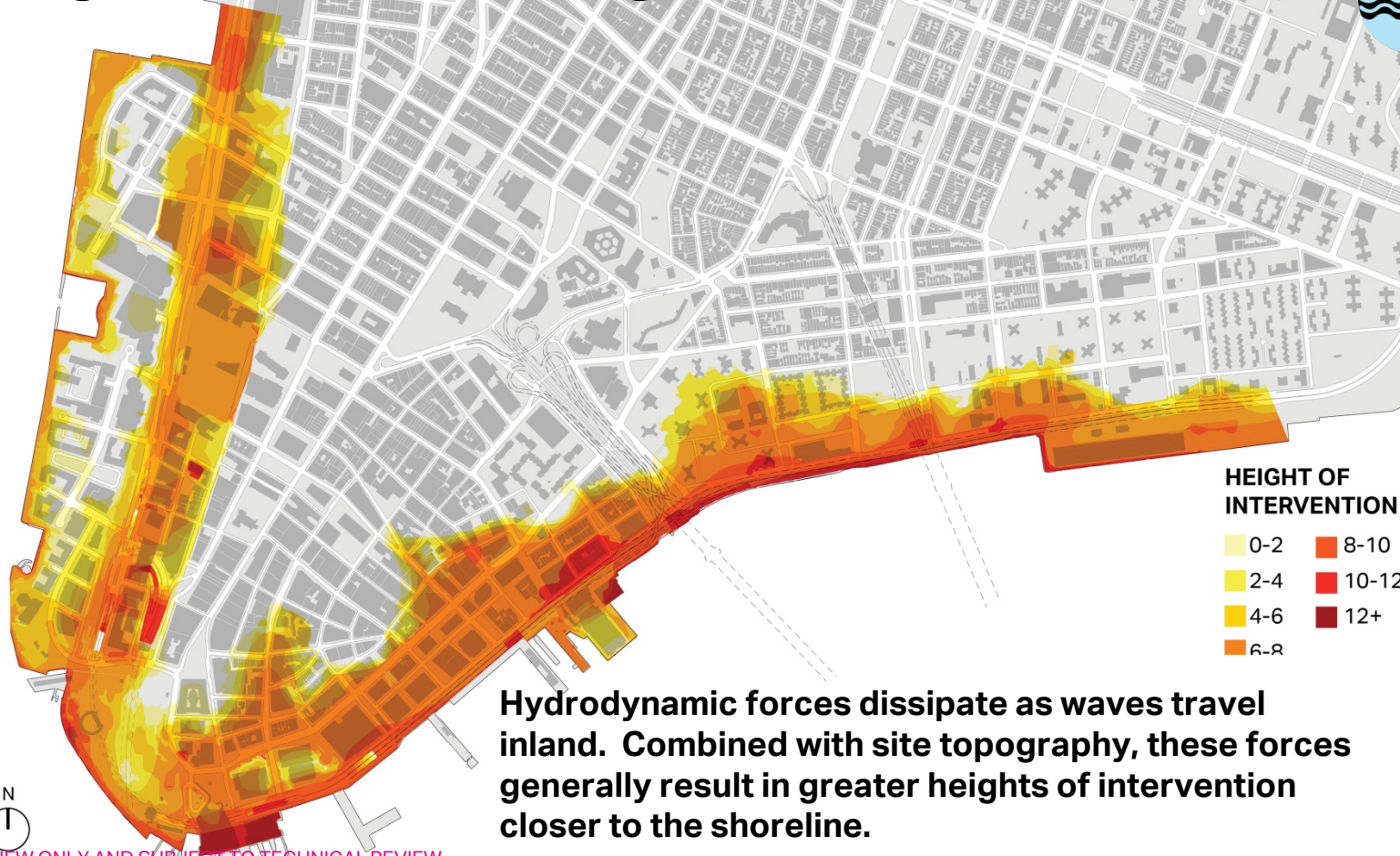
# DESIGN FLOOD ELEVATION - COMPONENTS



High tide + Sea Level Rise + 1% annual storm event + Associated wave action + Freeboard = DFE



# A SIGNIFICANT INTERVENTION



**Hydrodynamic forces dissipate as waves travel inland. Combined with site topography, these forces generally result in greater heights of intervention closer to the shoreline.**

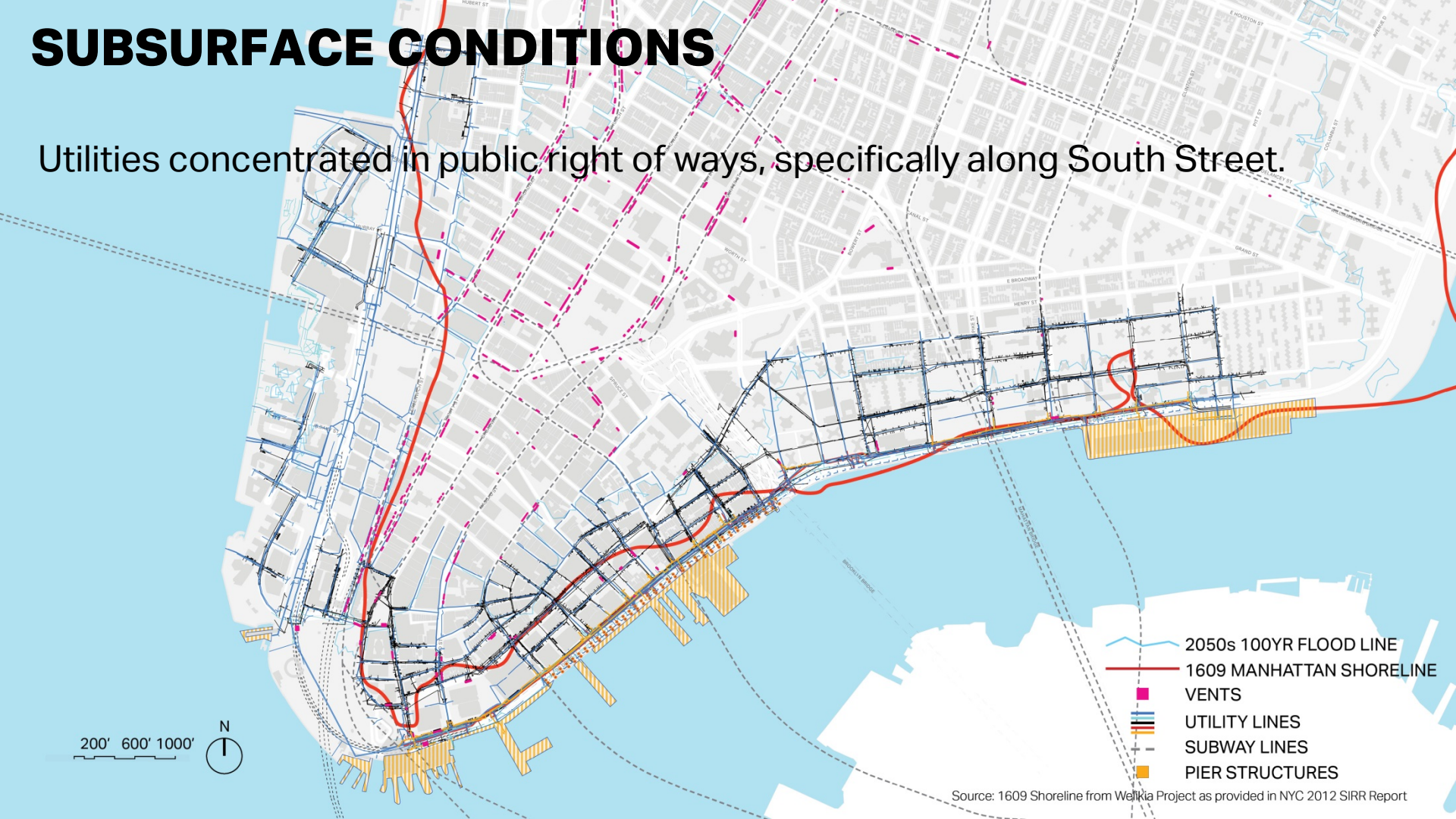
200' 600' 1000'



# **SUBSURFACE CONDITIONS**

# SUBSURFACE CONDITIONS

Utilities concentrated in public right of ways, specifically along South Street.



200' 600' 1000'



- 2050s 100YR FLOOD LINE
- 1609 MANHATTAN SHORELINE
- VENTS
- UTILITY LINES
- SUBWAY LINES
- PIER STRUCTURES

Source: 1609 Shoreline from Walkia Project as provided in NYC 2012 SIRR Report



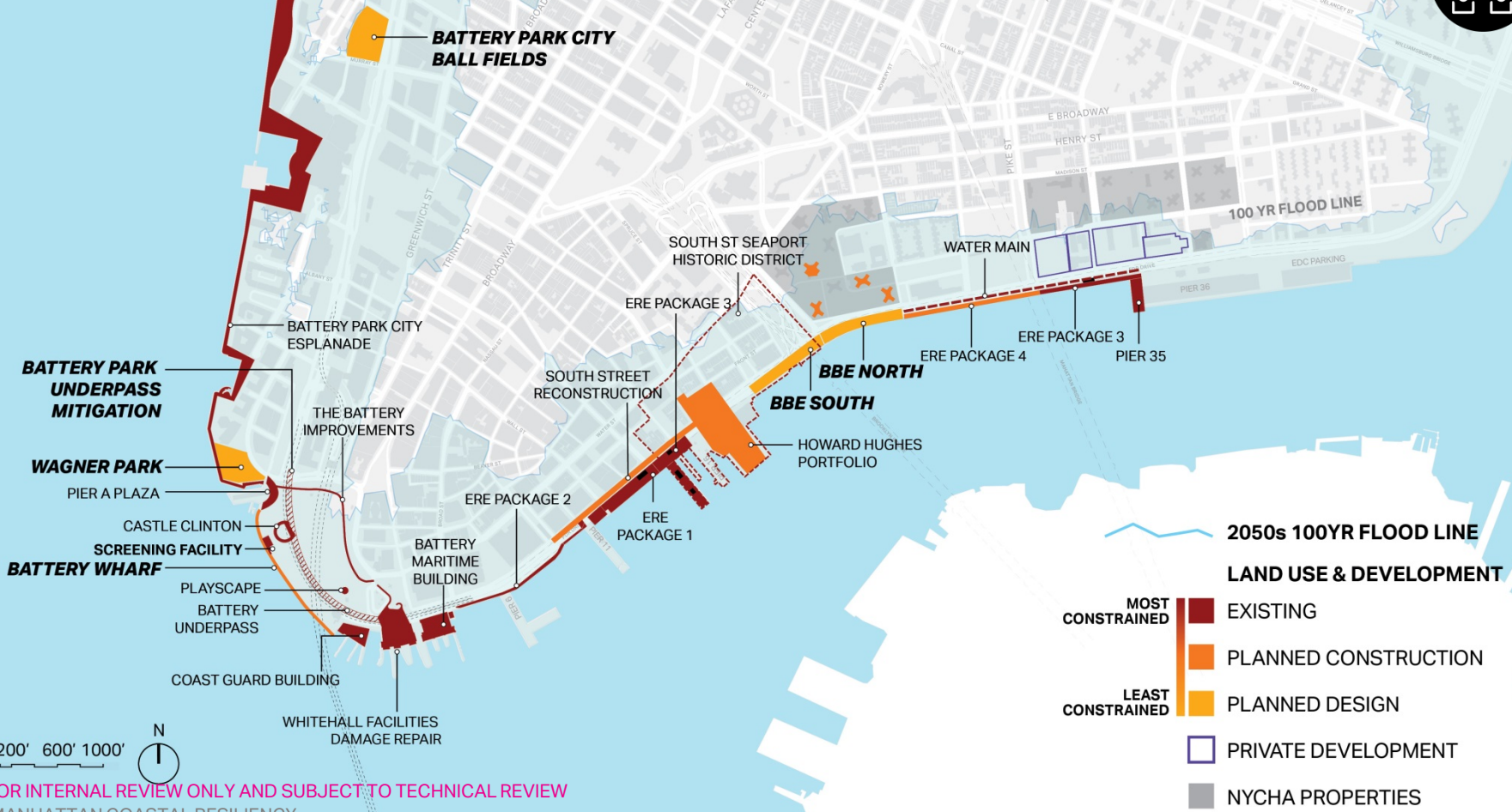
# KEY TAKEAWAYS: SUBSURFACE CONDITIONS



1. The outer edge of Manhattan is built on fill; wall structures above 6ft tall require **deep foundations (called piles)** to support flood loads.
  - a. Unknown debris within the fill may impact construction.
  - b. Many piles will mean **higher costs**.
2. South Street Seaport is built on top of very **porous fill**. Preliminary seepage analysis indicates water flows can be **managed by a designed drainage system**.
3. Under the FDR, there is a **limited footprint** to avoid the existing bulkhead and FDR column foundations.
  - a. Buffers around FDR columns are necessary to maintain **structural integrity** of the elevated highway.
  - b. Relocating or replacing the existing bulkhead brings **significant added cost** to construction.
4. Flood protection infrastructure must navigate the high number of **utilities** running under South Street.

# **CAPITAL COORDINATION**

# ONGOING COORDINATION



200' 600' 1000'



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LOWER MANHATTAN COASTAL RESILIENCY

# PRIVATE PROPERTY OWNER INTERVIEWS

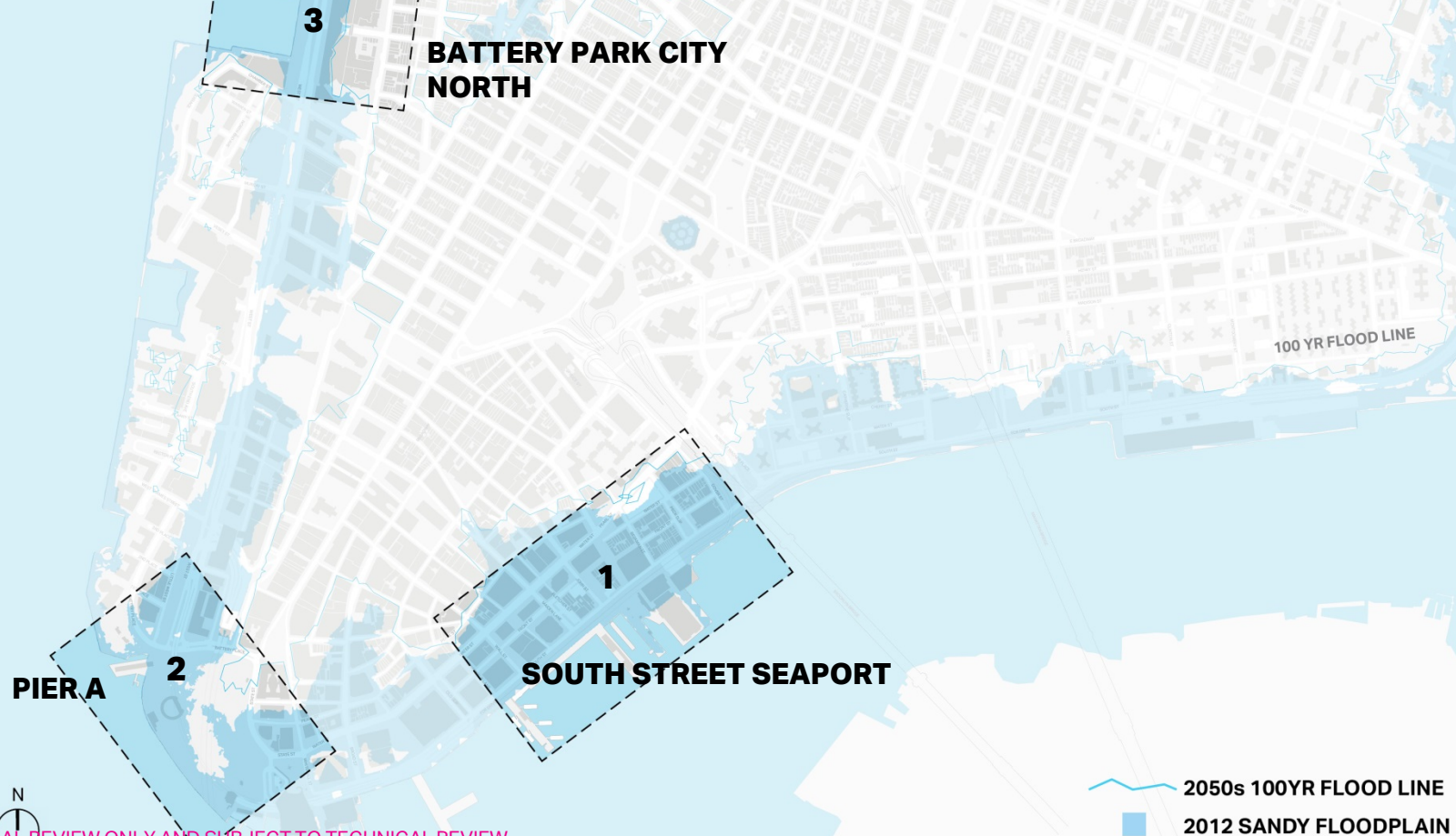


***Private property owners have made significant investments in building-level protection, but to a lower level of protection than LMCR intends to provide.***

- LMCR Project team gathered data on 27 privately-owned properties across the Financial District and Two Bridges neighborhoods
- Average recovery period for buildings to be fully operational for tenants was 3-5 months.
- Average water-level of flooding at the lobby level of the building was 4-5ft.
- The total amount of capital put into protection across the properties was \$114,000,000
- 67% of properties have relocated mechanical equipment such as electrical and cooling systems to a higher floor
- 69% of properties interviewed had implemented or planned flood protection.
- Average Height of Protection = 6ft 10in
- Average time to deploy protection is between 9-17 hours

# **FOCUS AREAS**

# FOCUS AREAS



200' 600' 1000'



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LOWER MANHATTAN COASTAL RESILIENCY

# FOCUS AREA 1 | SOUTH STREET SEAPORT

A VULNERABLE HISTORICAL DISTRICT



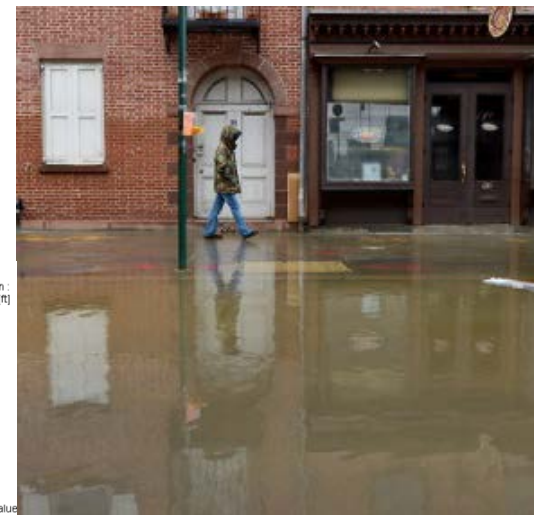
**2050s Tidal and Sea Level Rise Inundation**

Deep floodplains + low elevations mean daily tidal inundation from SLR by 2050s



**50-year Rainstorm for 2050s with SLR**

Stormwater runoff from 10-year and 50-year rainstorms + SLR exceeds capacity of existing drainage & sewage infrastructure



**2 days after Hurricane Sandy, 2012**

Deep floodplains + low elevations + excess water means street flooding will occur and drain slowly from the site

Statistical maximum -  
Surface elevation [ft]



Red	Above 24.0
Orange	22.5 - 24.0
Yellow-Orange	21.0 - 22.5
Yellow	19.5 - 21.0
Light Green	18.0 - 19.5
Green	16.5 - 18.0
Light Blue	15.0 - 16.5
Blue	13.5 - 15.0
Dark Blue	12.0 - 13.5
Very Dark Blue	10.5 - 12.0
Dark Purple	9.0 - 10.5
Medium Purple	7.5 - 9.0
Light Purple	6.0 - 7.5
Very Light Purple	4.5 - 6.0
White	3.0 - 4.5
Lightest Purple	Below 3.0
Grey	Undefined Value

# FOCUS AREA 1 | SOUTH STREET SEAPORT

A VULNERABLE HISTORICAL DISTRICT

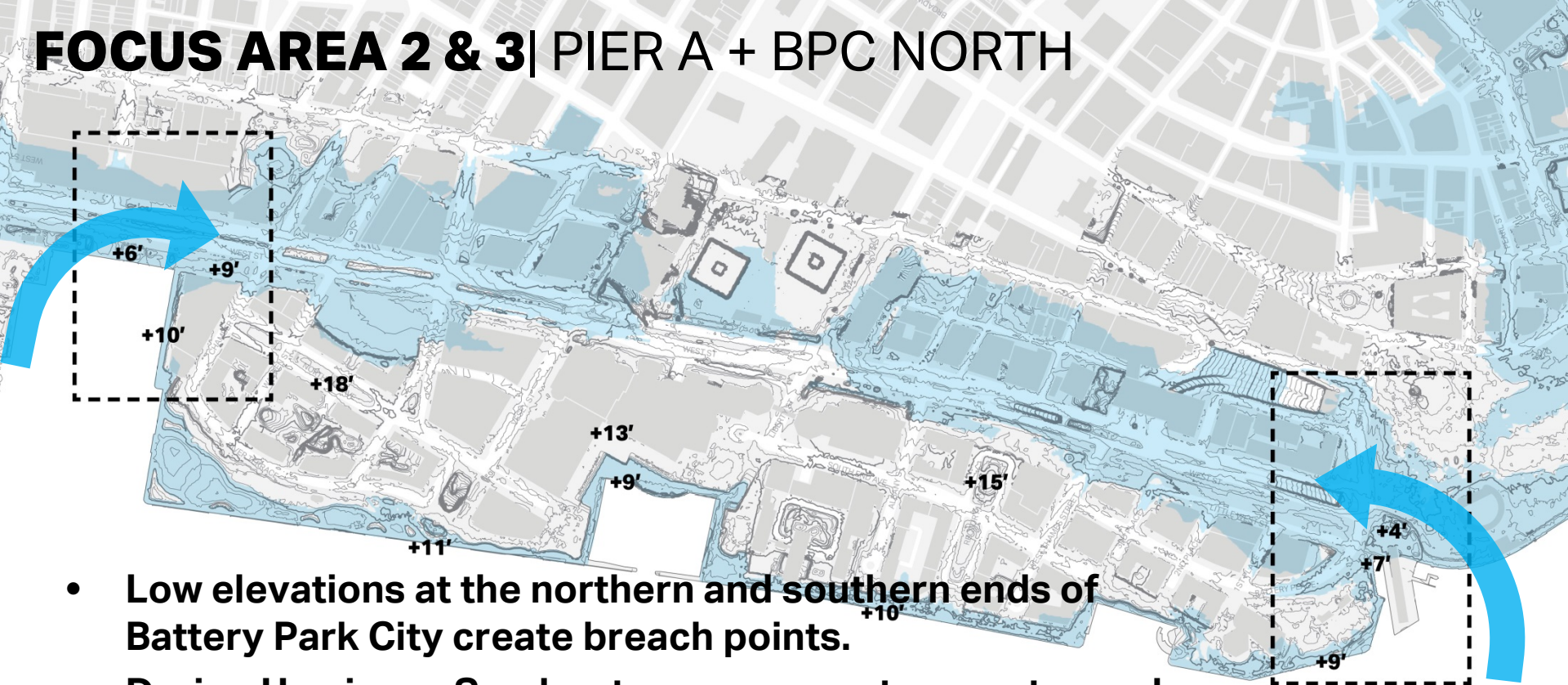
- **Significant historic building stock**
- **Small businesses at risk**
- **Limited opportunity for building level protections**



 HISTORIC DISTRICT - NATIONAL REGISTER  
 HISTORIC DISTRICT - NYC LPC



# FOCUS AREA 2 & 3 | PIER A + BPC NORTH



- **Low elevations at the northern and southern ends of Battery Park City create breach points.**
- **During Hurricane Sandy, storm surge water overtopped these breach points and flooded inland areas of BPC**

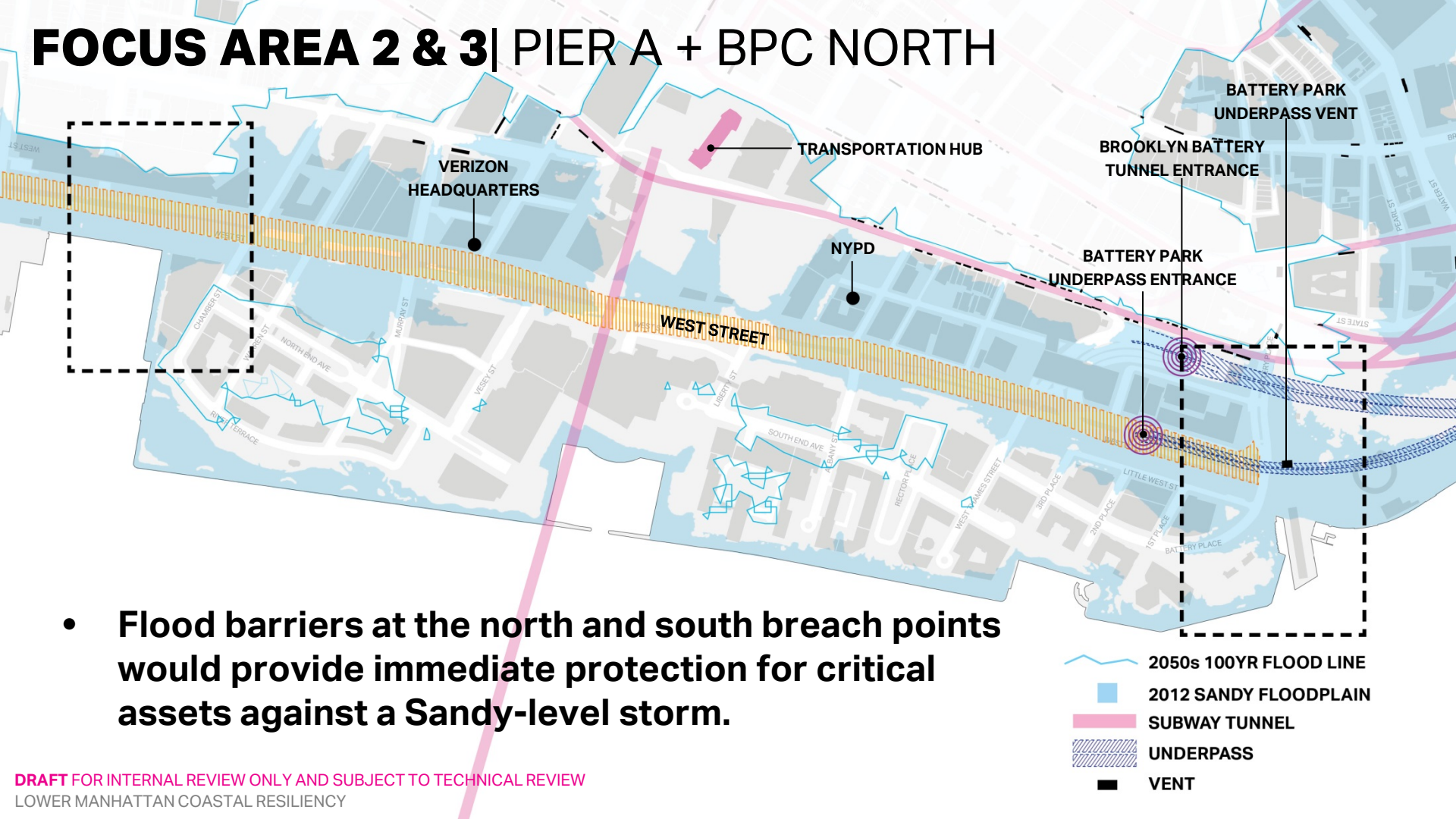
■ 2012 SANDY FLOODPLAIN

# FOCUS AREA 2 & 3 | PIER A + BPC NORTH



- **Hydrodynamic forces resulted in significant wave overtopping at The Battery**

# FOCUS AREA 2 & 3 | PIER A + BPC NORTH

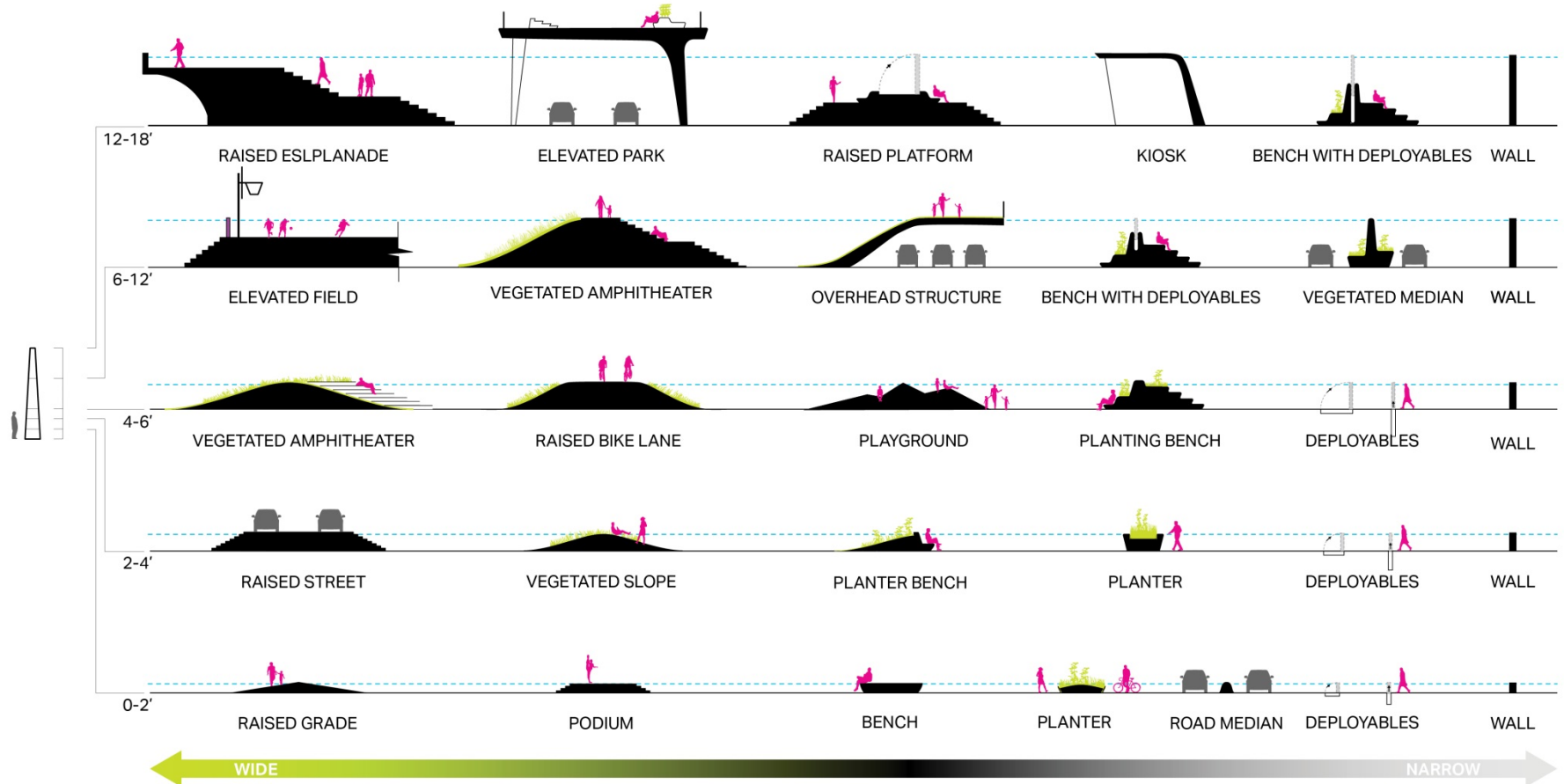


- Flood barriers at the north and south breach points would provide immediate protection for critical assets against a Sandy-level storm.

**Q & A**

# **SITE CONSTRAINTS + DESIGN CONCEPTS**

# INFRASTRUCTURE TOOLKIT



WIDE

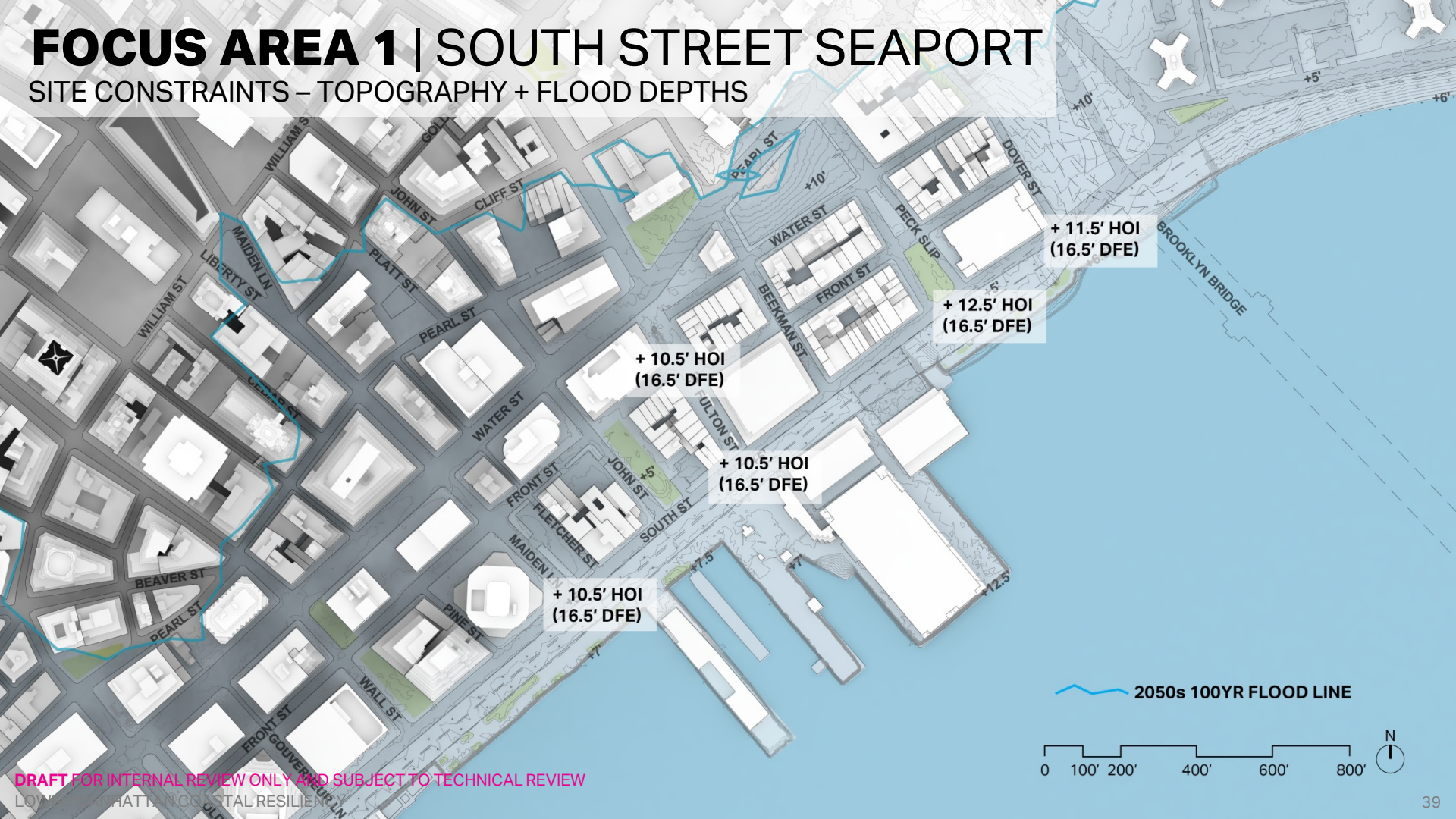
NARROW

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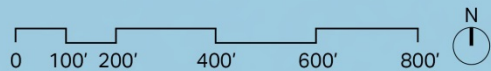
LOWER MANHATTAN COASTAL RESILIENCY

# FOCUS AREA 1 | SOUTH STREET SEAPORT

SITE CONSTRAINTS – TOPOGRAPHY + FLOOD DEPTHS



2050s 100YR FLOOD LINE



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LOW-IMPACT URBAN COASTAL RESILIENCE

# FOCUS AREA 1 | SOUTH STREET SEAPORT

## SITE CONSTRAINTS – INFRASTRUCTURE

Can't build deep foundations on top of tunnels

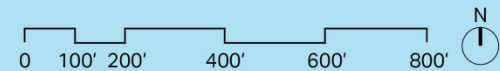
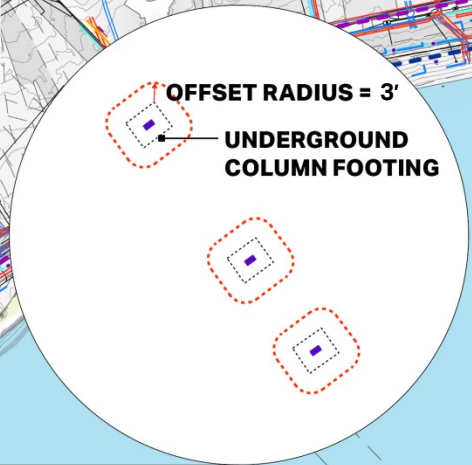
FDR columns require 3' offset due to DOT restrictions

FDR footings wider than columns. Require any intervention to weave around them

Heavily concentrated utility corridor constrains intervention in right of way

Existing pier structures can't support added weight & structural foundations for line of protection

- 2050s 100YR FLOOD LINE
- PIER STRUCTURE
- FDR FOOTINGS
- BRIDGE FOOTINGS
- VENTS
- SUBWAY TUNNEL
- SSWR PIPE
- WATER
- ELECTRICITY
- INTERCEPTOR
- GAS



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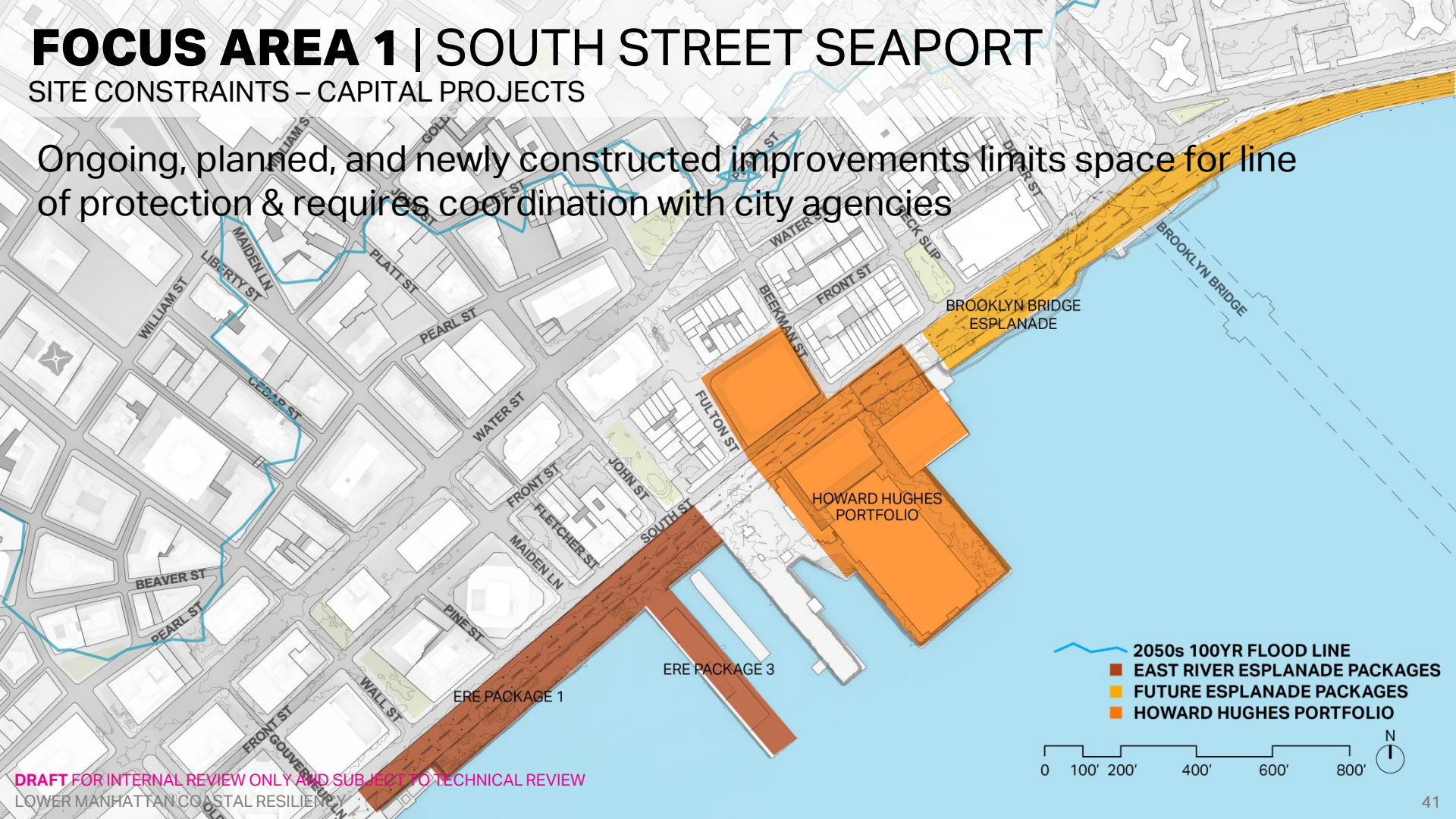
LOWER MANHATTAN COASTAL RESILIENCE



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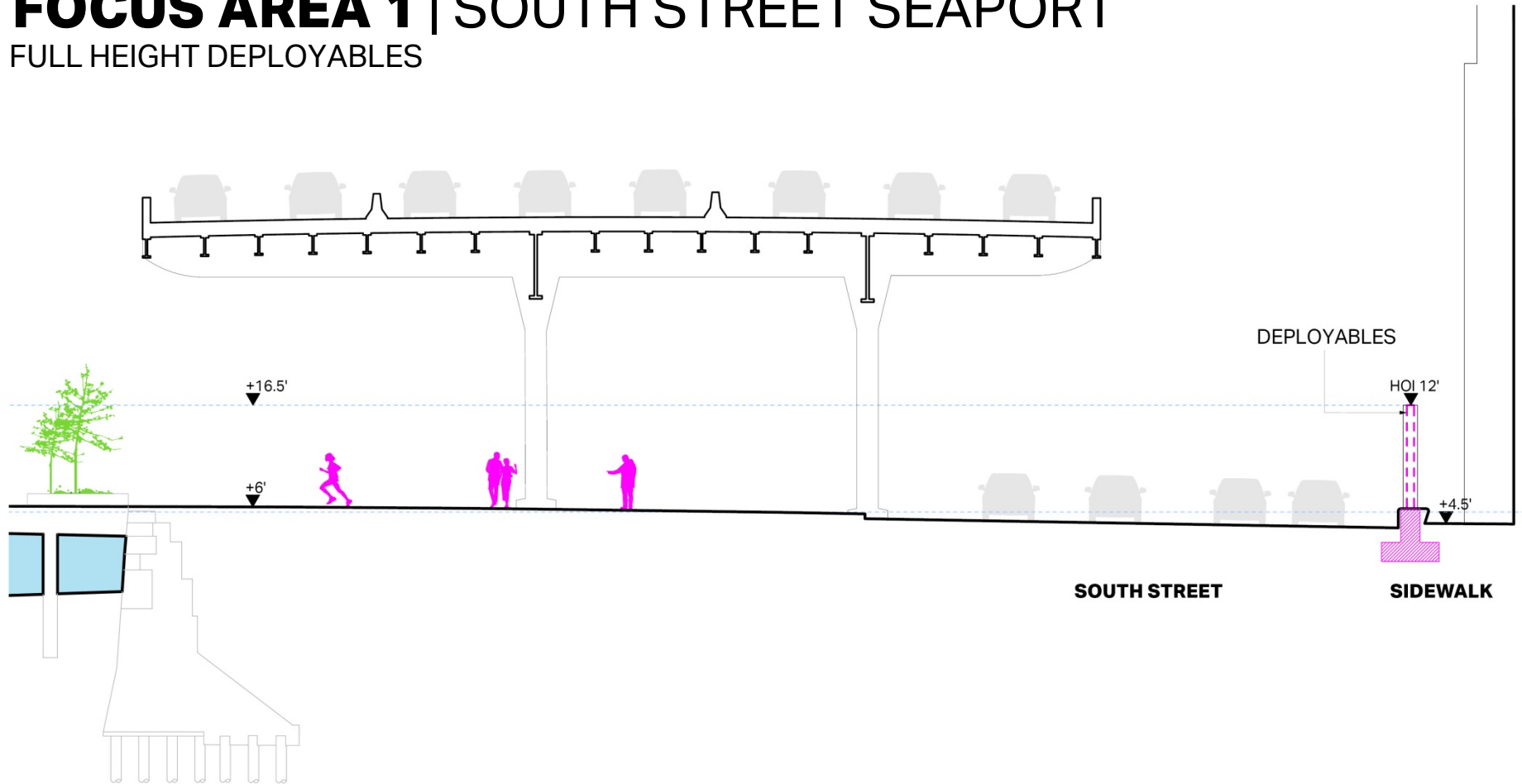
## SITE CONSTRAINTS – CAPITAL PROJECTS

Ongoing, planned, and newly constructed improvements limits space for line of protection & requires coordination with city agencies



# FOCUS AREA 1 | SOUTH STREET SEAPORT

## FULL HEIGHT DEPLOYABLES

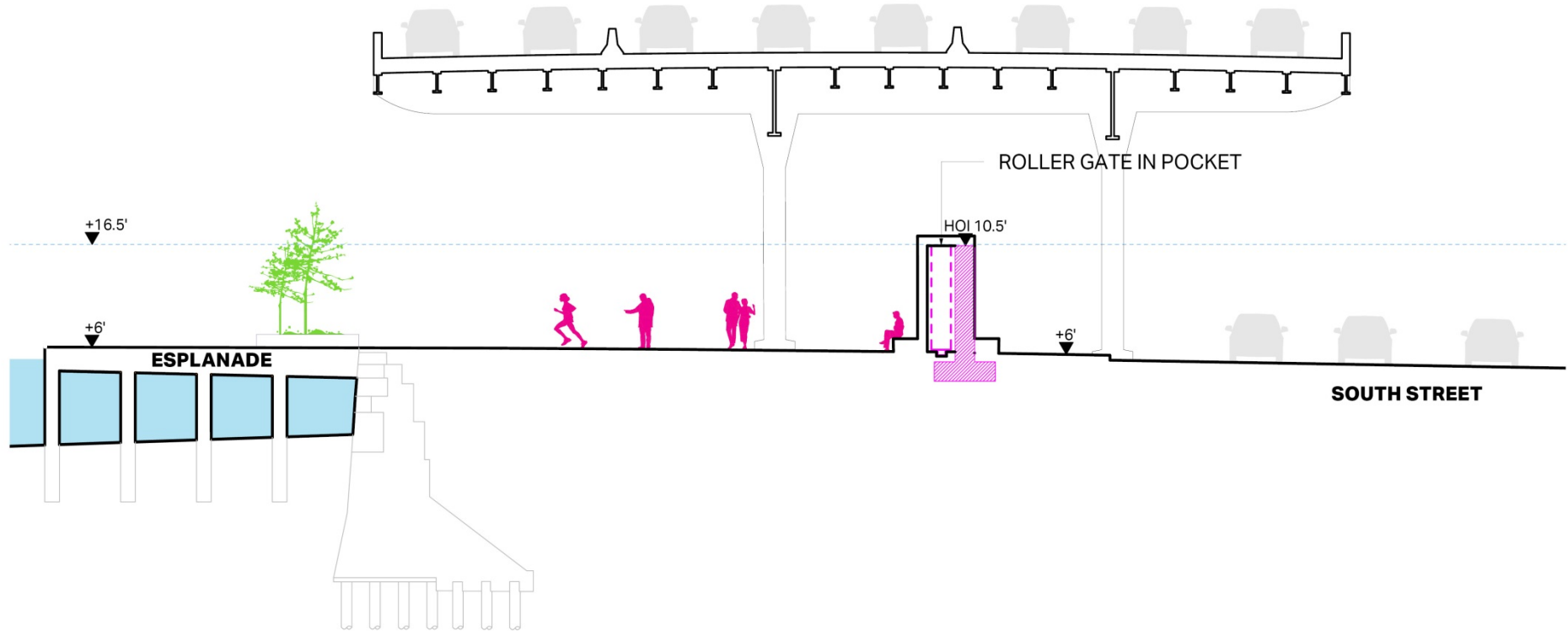


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LOWER MANHATTAN COASTAL RESILIENCY

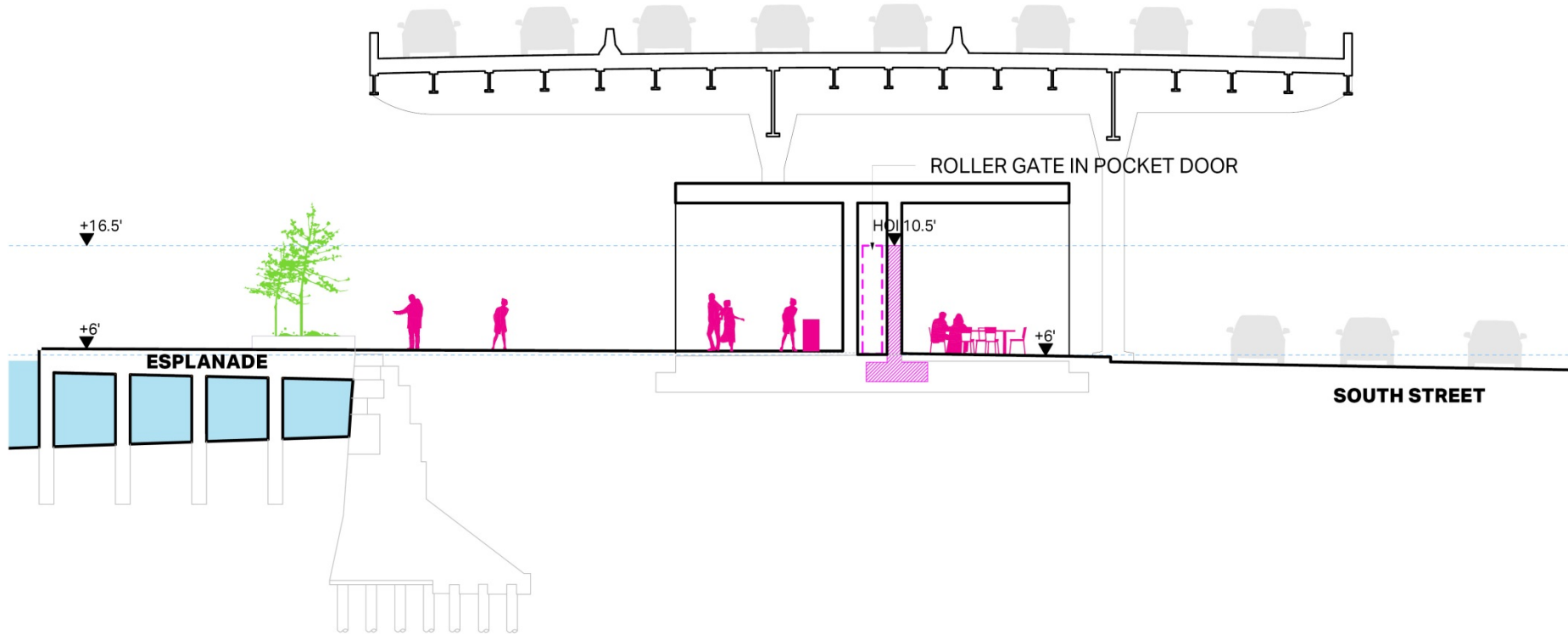
# FOCUS AREA 1 | SOUTH STREET SEAPORT

## WALL WITH ROLLER GATES



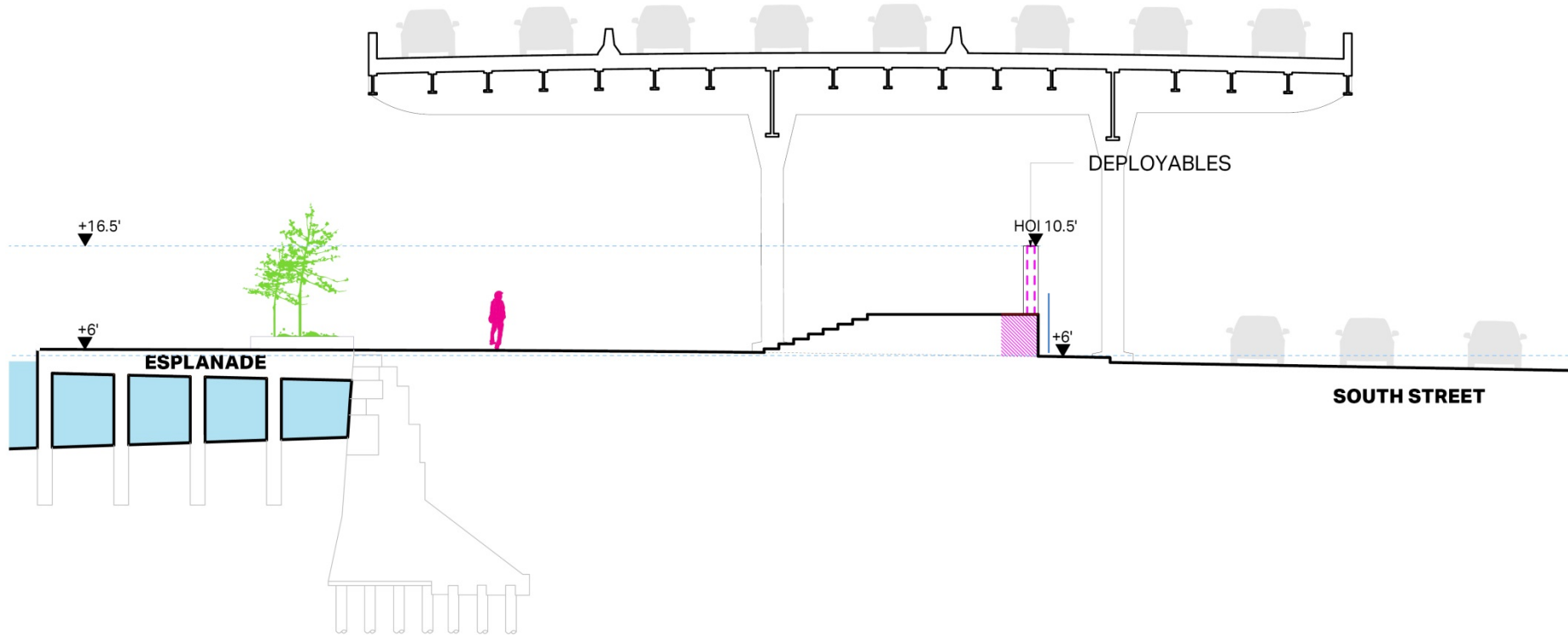
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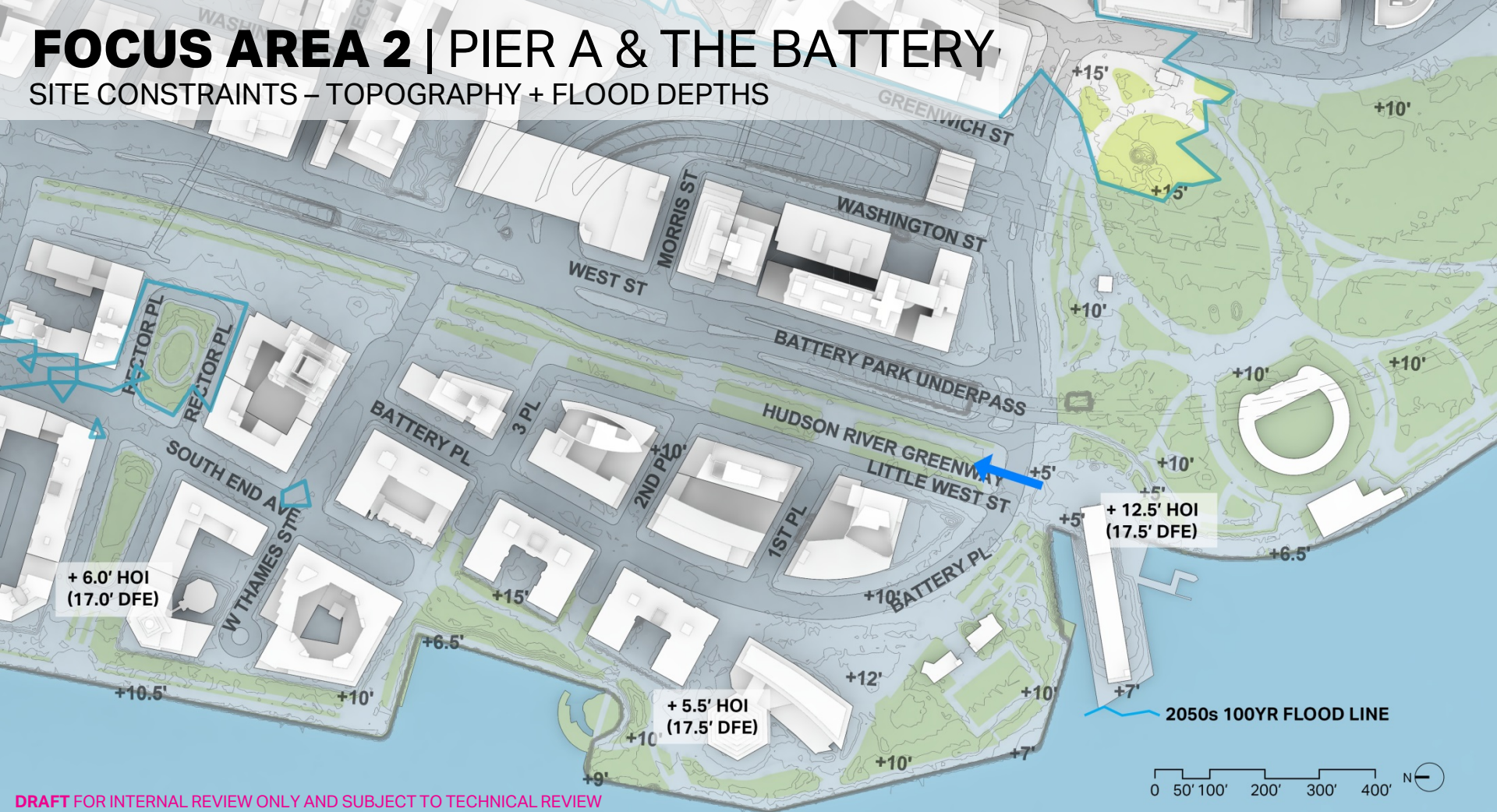
# FOCUS AREA 1 | SOUTH STREET SEAPORT

PLATFORM WITH DEPLOYABLES



# FOCUS AREA 2 | PIER A & THE BATTERY

SITE CONSTRAINTS – TOPOGRAPHY + FLOOD DEPTHS

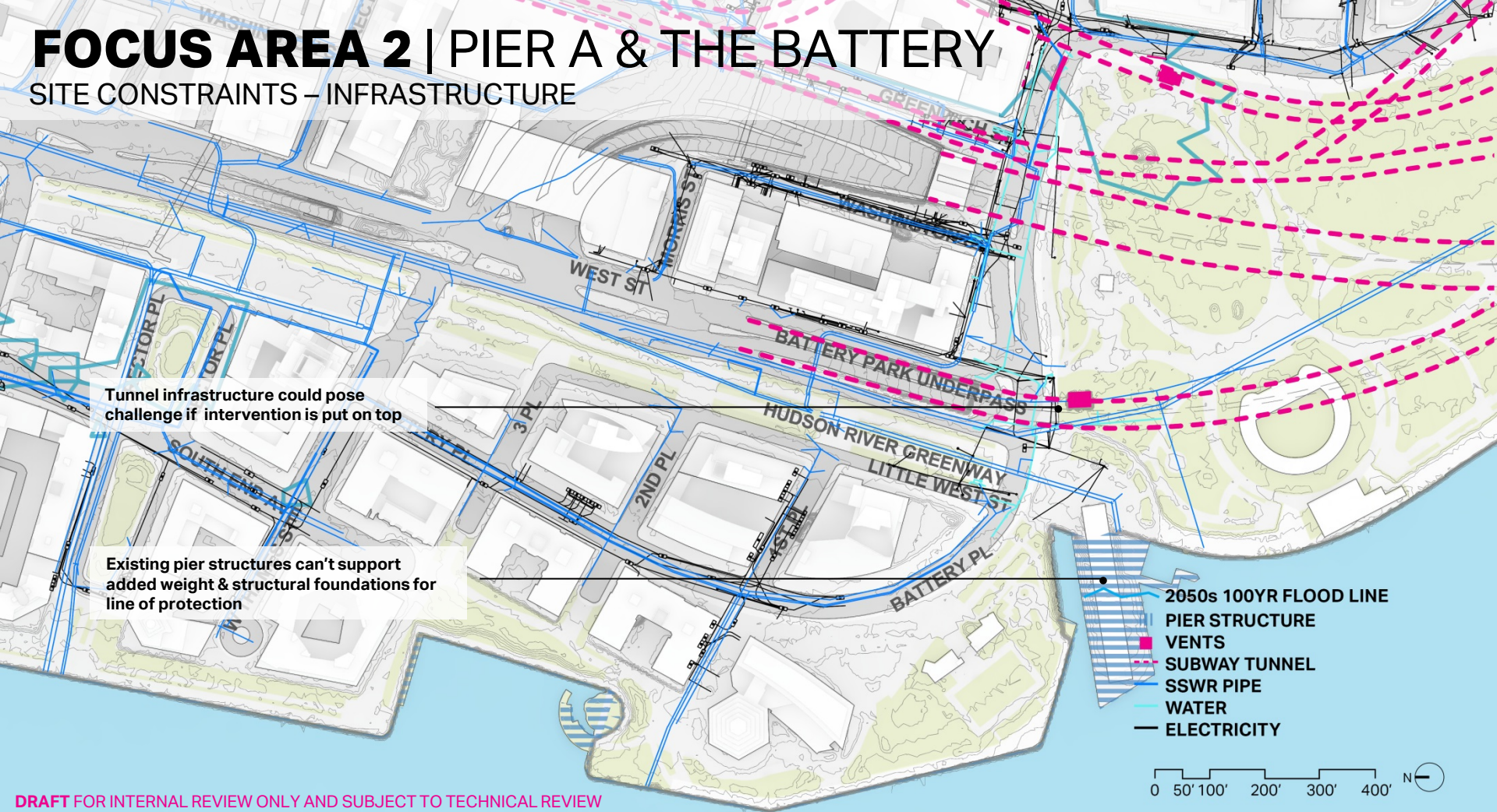


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LOWER MANHATTAN COASTAL RESILIENCY

# FOCUS AREA 2 | PIER A & THE BATTERY

## SITE CONSTRAINTS – INFRASTRUCTURE



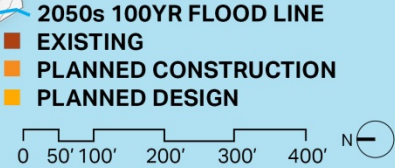
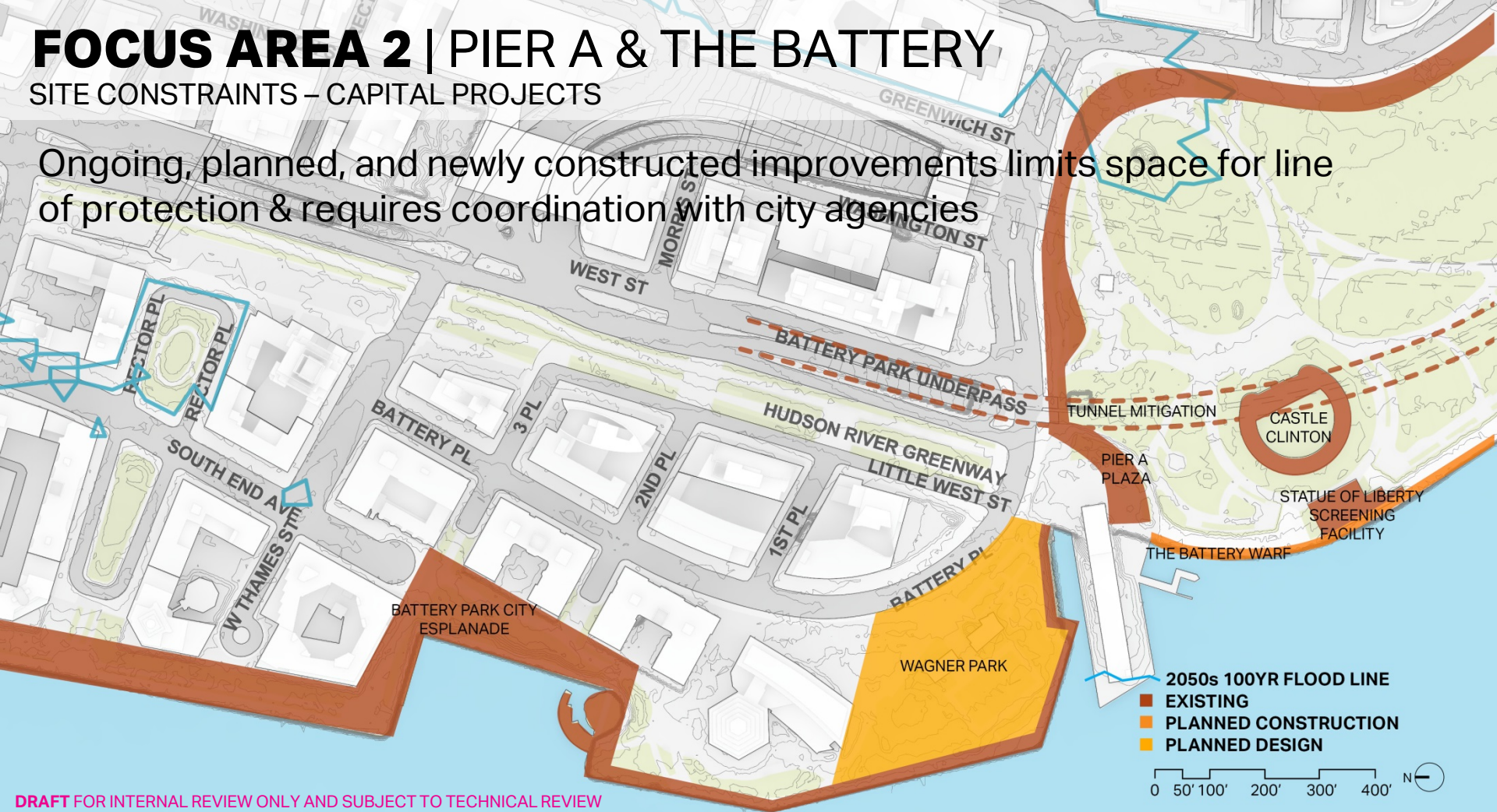
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LOWER MANHATTAN COASTAL RESILIENCY

# FOCUS AREA 2 | PIER A & THE BATTERY

## SITE CONSTRAINTS – CAPITAL PROJECTS

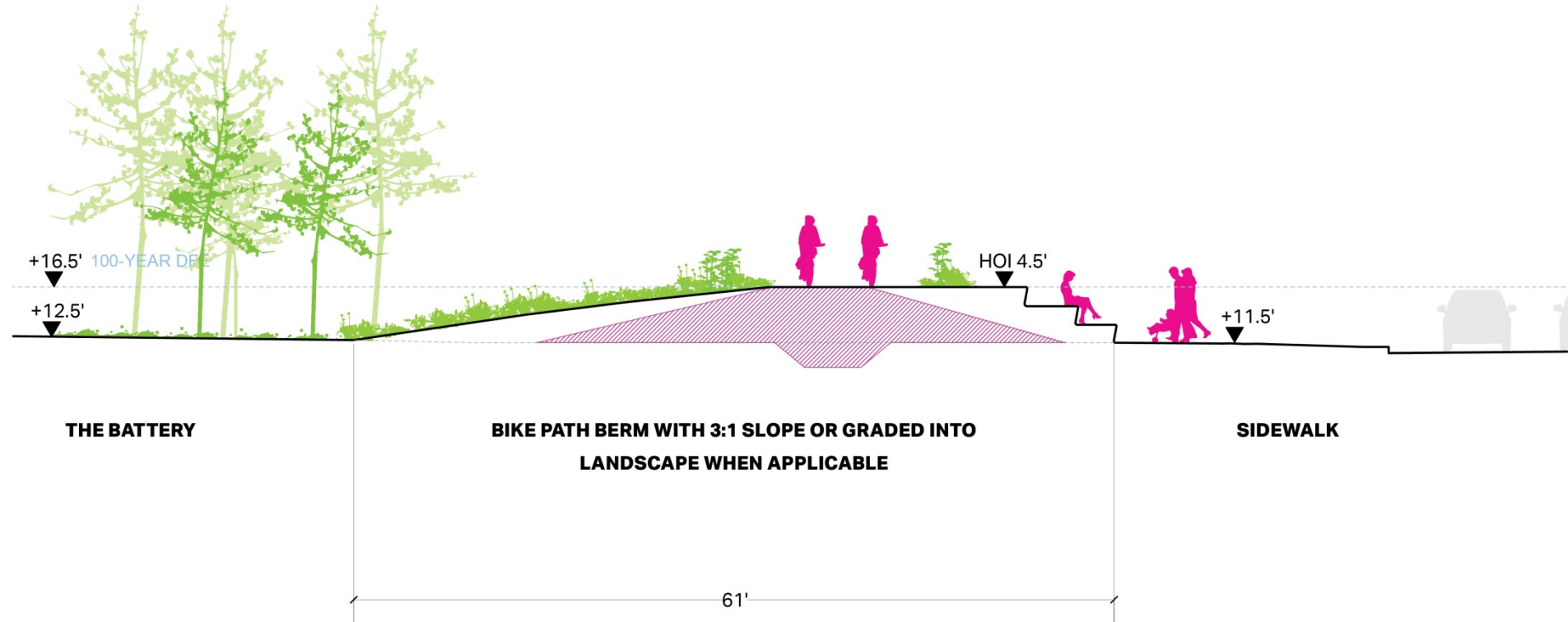
Ongoing, planned, and newly constructed improvements limits space for line of protection & requires coordination with city agencies





# FOCUS AREA 2 | PIER A & THE BATTERY

## BATTERY BERM SOUTH



THE BATTERY

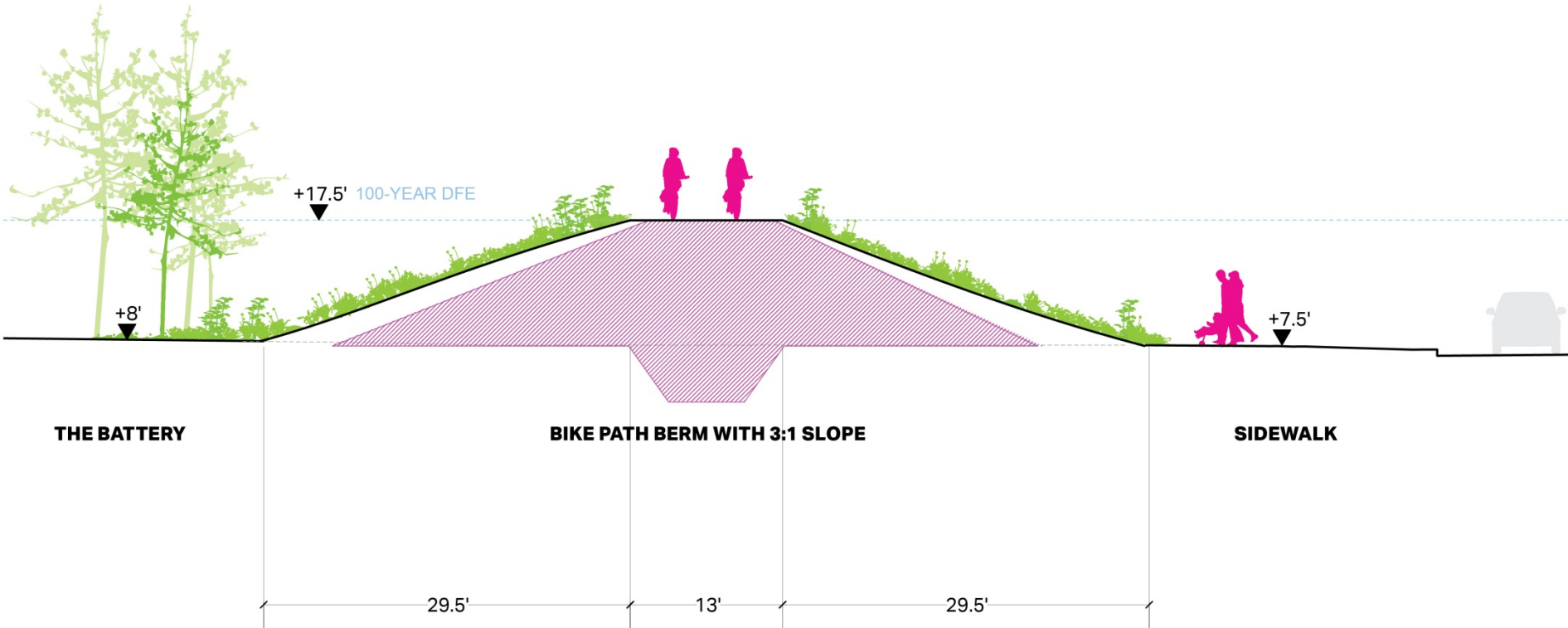
BIKE PATH BERM WITH 3:1 SLOPE OR GRADED INTO  
LANDSCAPE WHEN APPLICABLE

SIDEWALK

61'

# FOCUS AREA 2 | PIER A & THE BATTERY

## BATTERY BERM NORTH

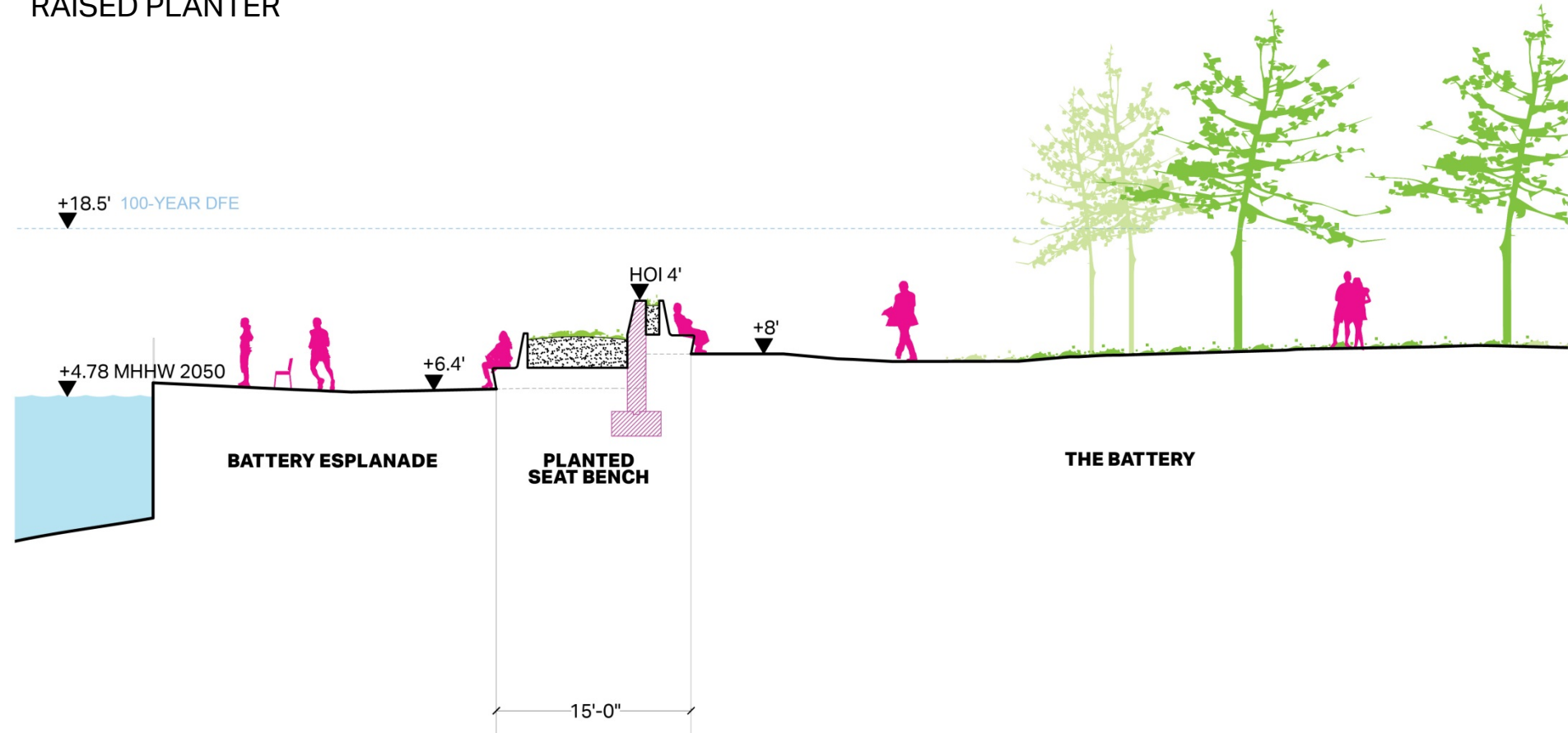


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LOWER MANHATTAN COASTAL RESILIENCY

# FOCUS AREA 2 | PIER A & THE BATTERY

## RAISED PLANTER

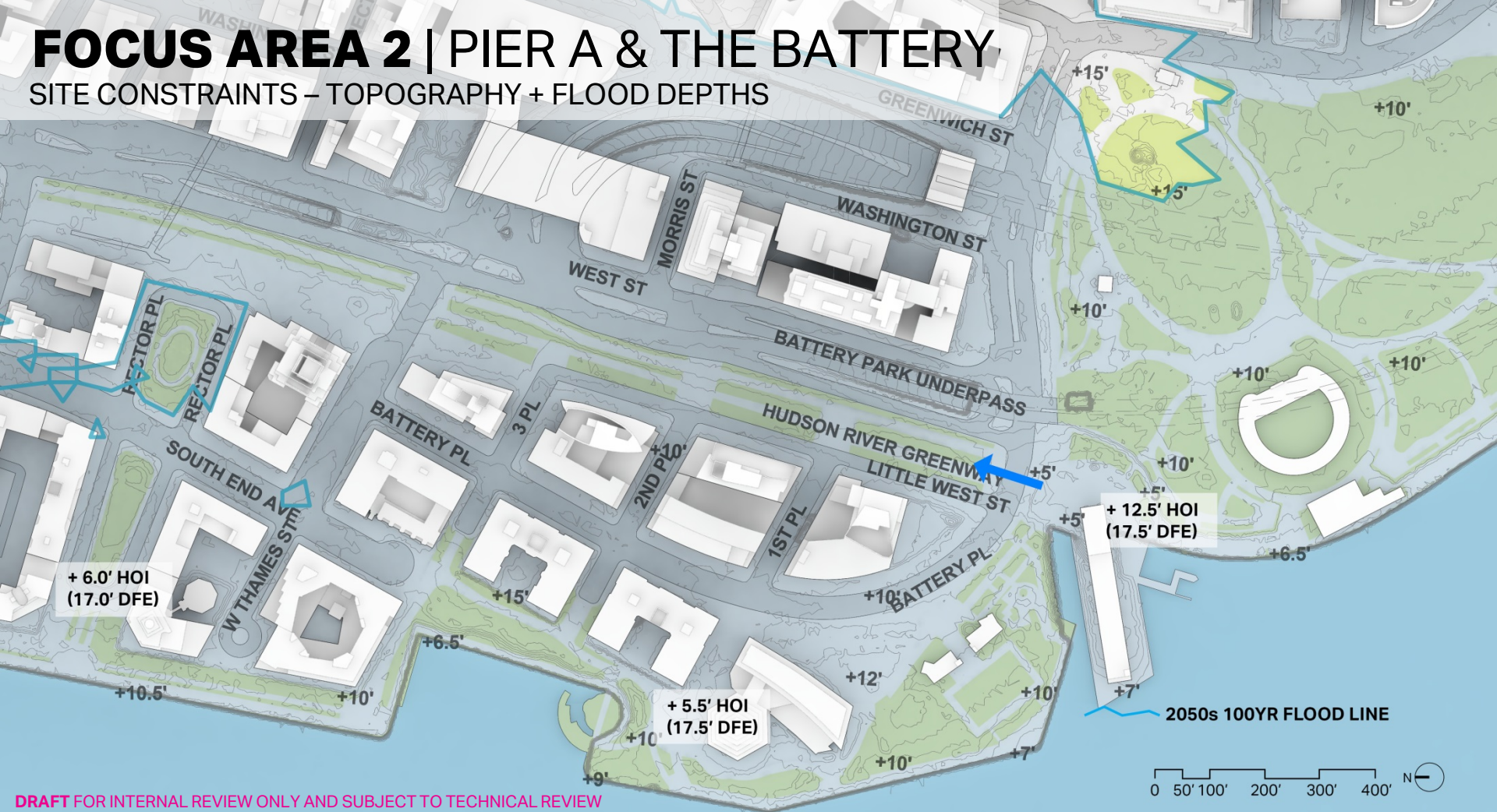


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LOWER MANHATTAN COASTAL RESILIENCY

# FOCUS AREA 2 | PIER A & THE BATTERY

SITE CONSTRAINTS – TOPOGRAPHY + FLOOD DEPTHS

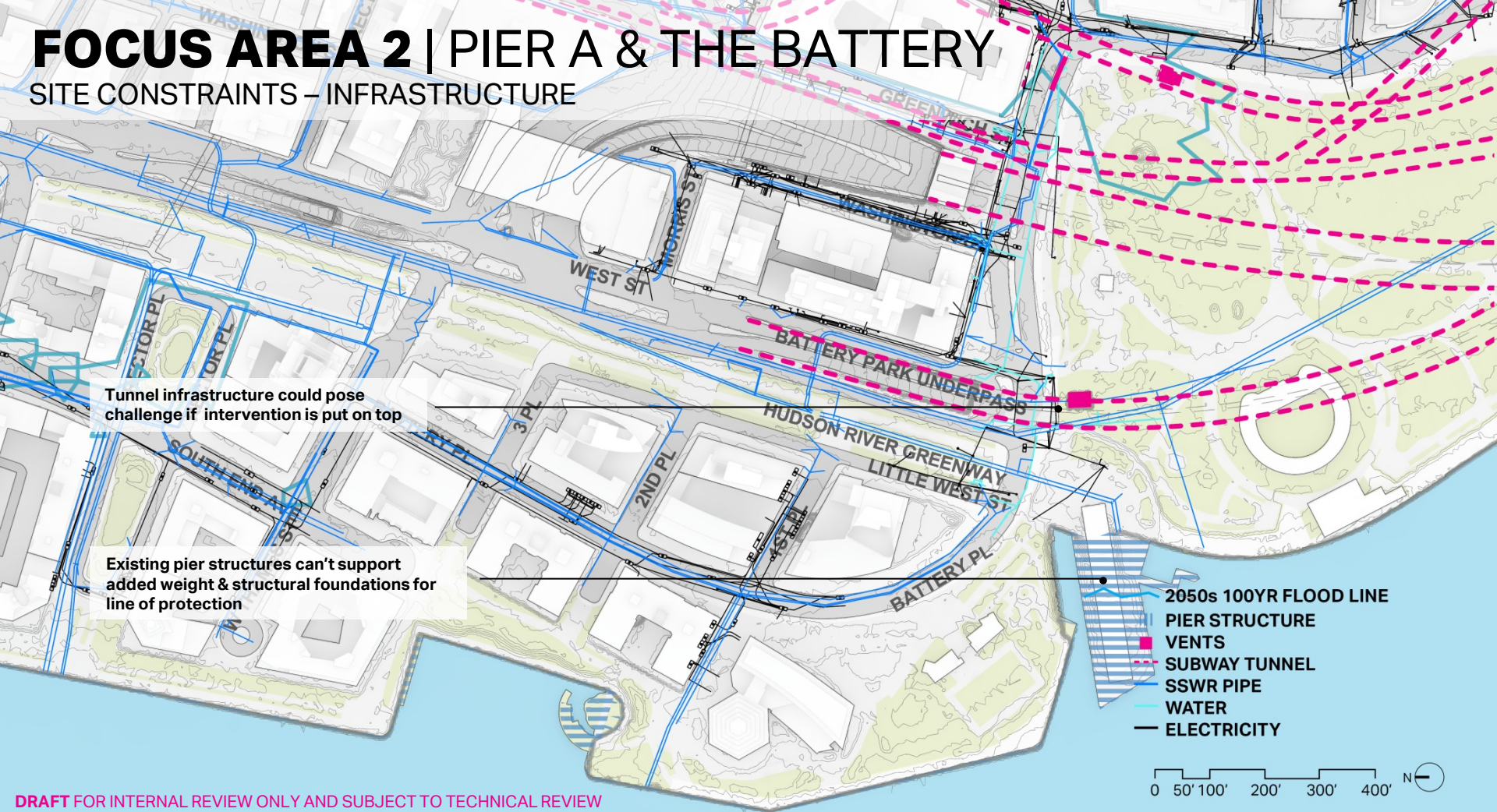


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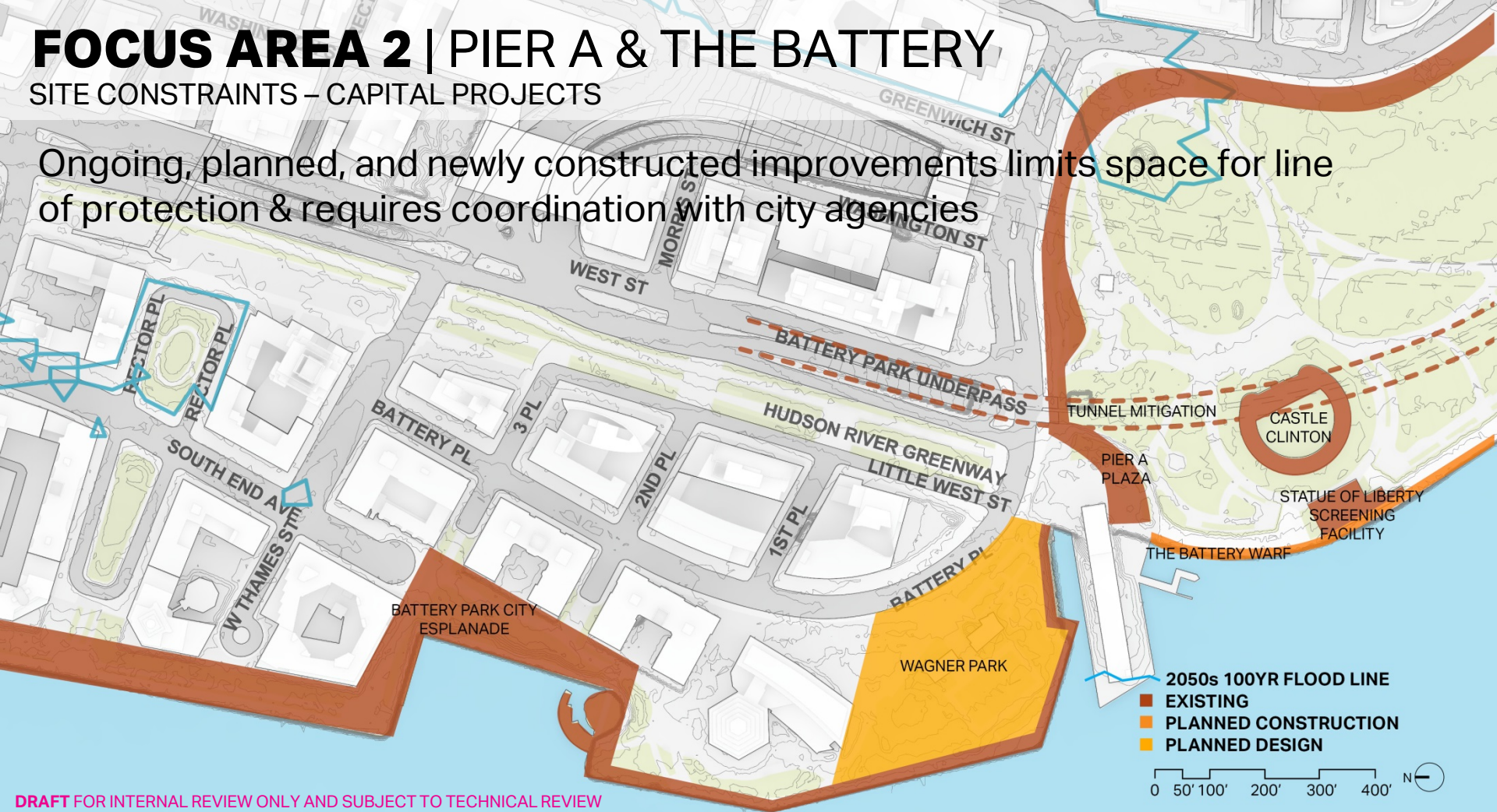
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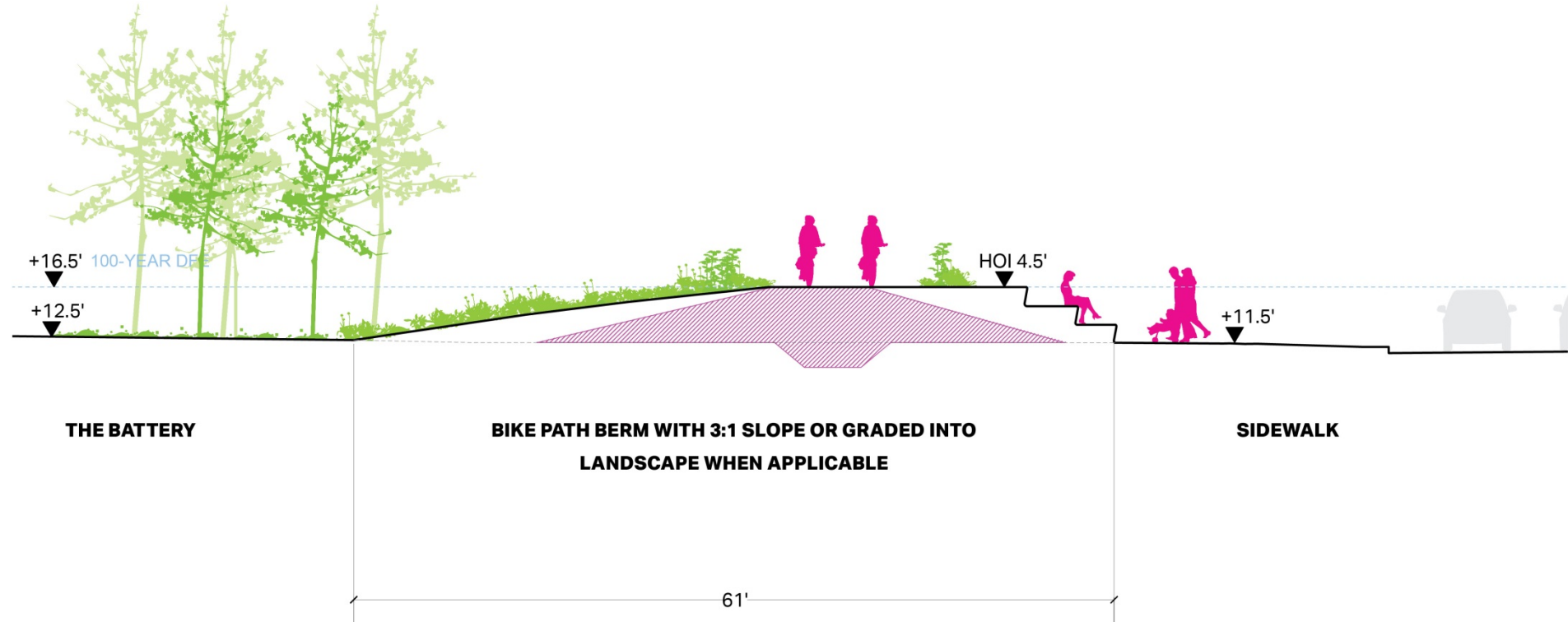
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## BATTERY BERM SOUTH



THE BATTERY

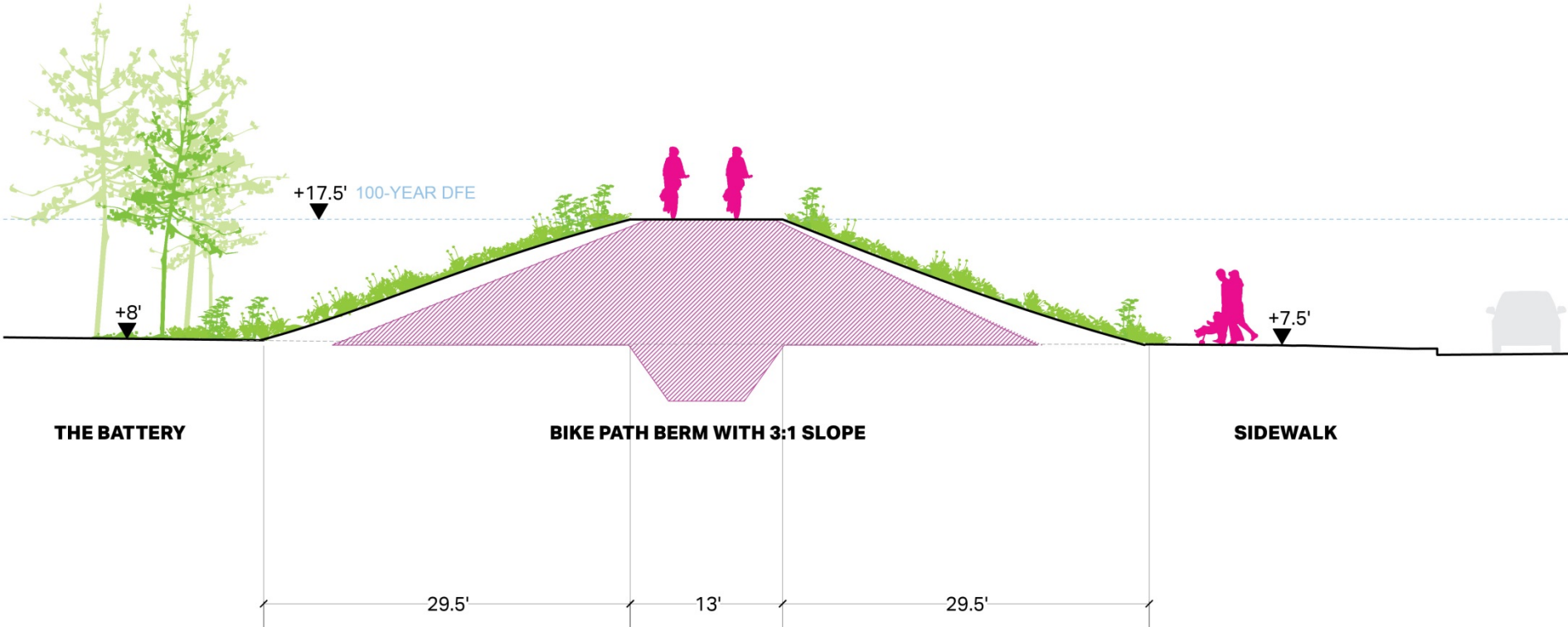
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61'

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## BATTERY BERM NORTH



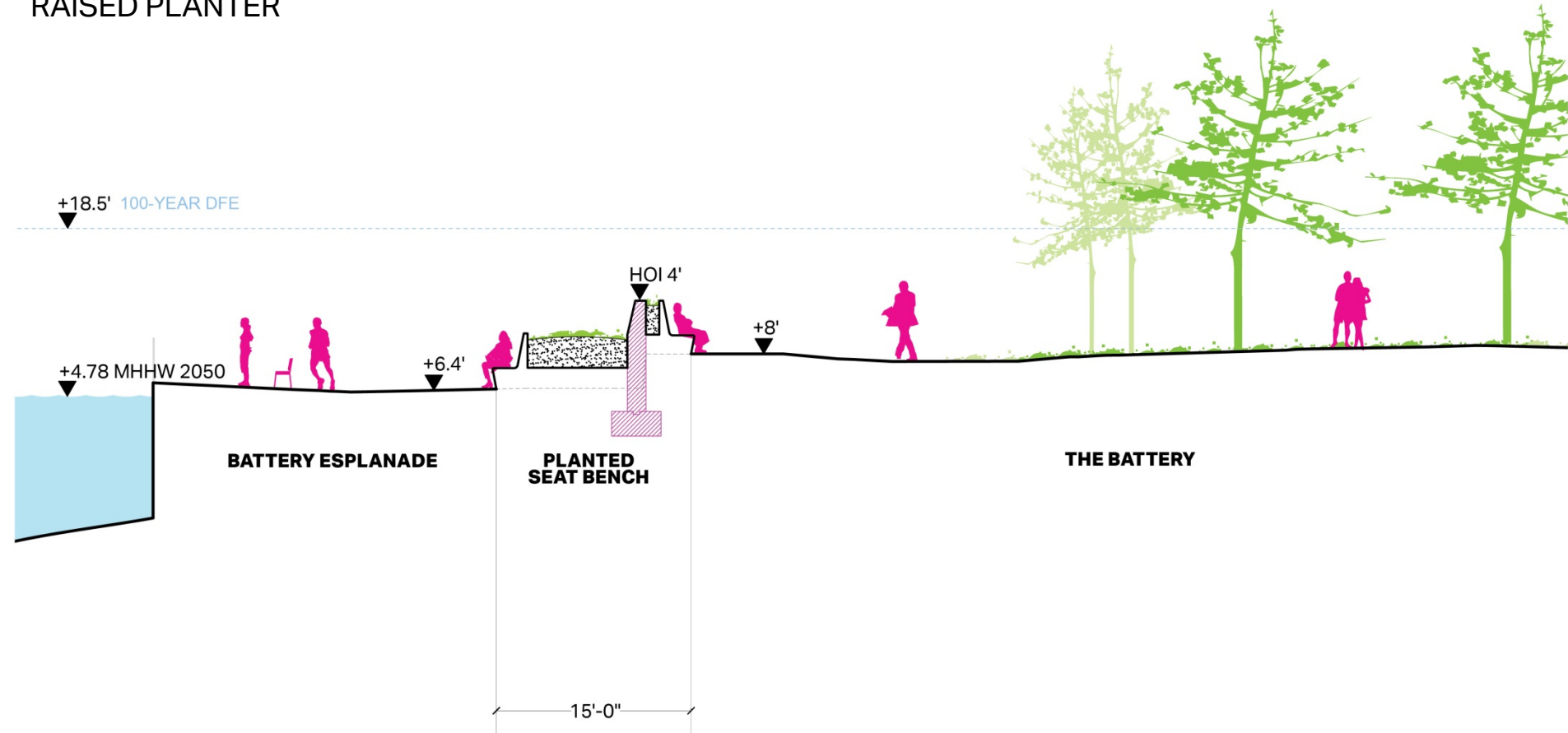
DRAFT FOR INTERNAL REVIEW ONLY AND SUBJECT TO TECHNICAL REVIEW

LOWER MANHATTAN COASTAL RESILIENCY



# FOCUS AREA 2 | PIER A & THE BATTERY

## RAISED PLANTER

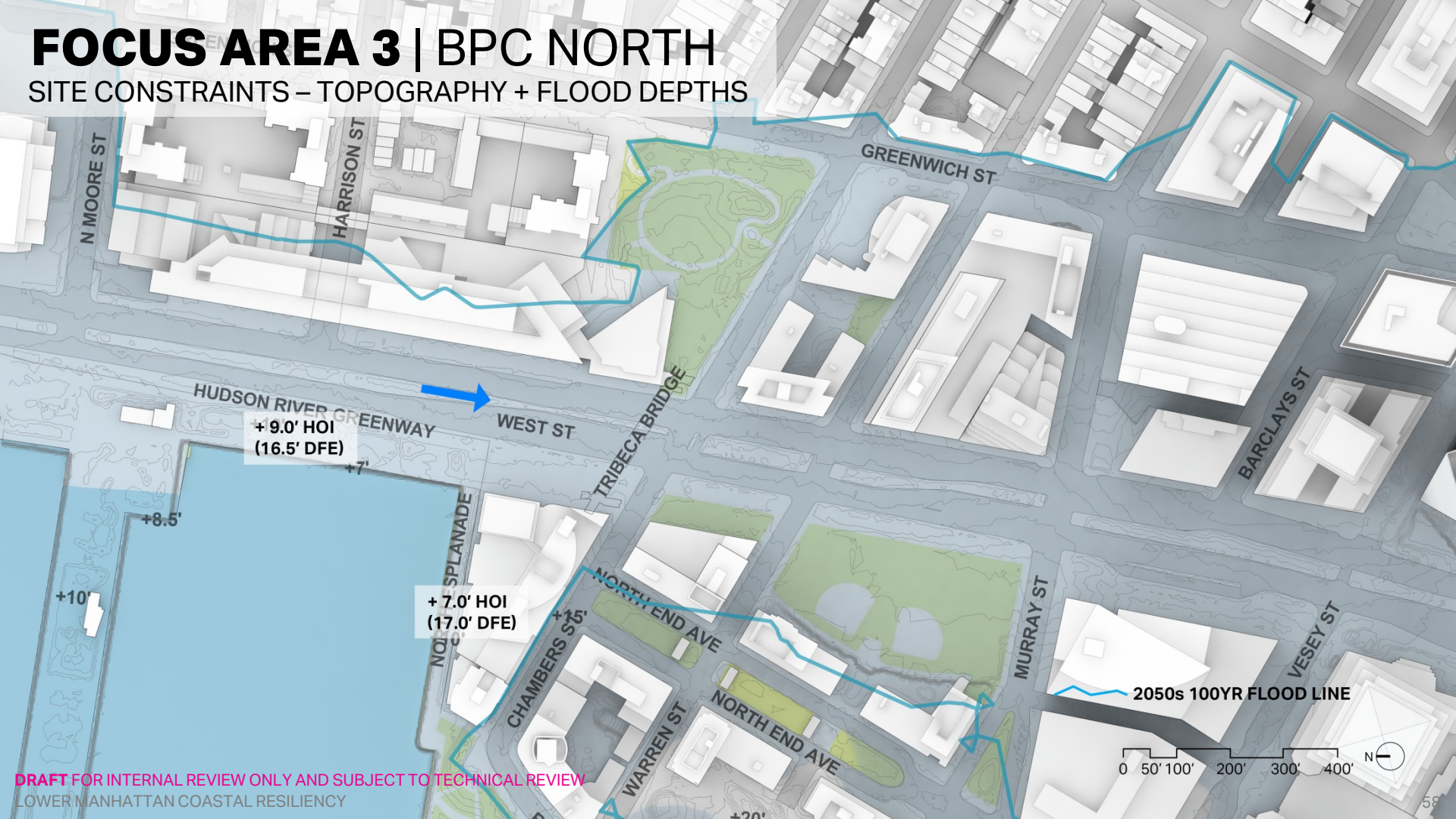


DRAFT FOR INTERNAL REVIEW ONLY AND SUBJECT TO TECHNICAL REVIEW

LOWER MANHATTAN COASTAL RESILIENCY

# FOCUS AREA 3 | BPC NORTH

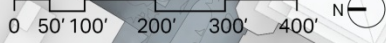
## SITE CONSTRAINTS – TOPOGRAPHY + FLOOD DEPTHS



+9.0' HOI  
(16.5' DFE)

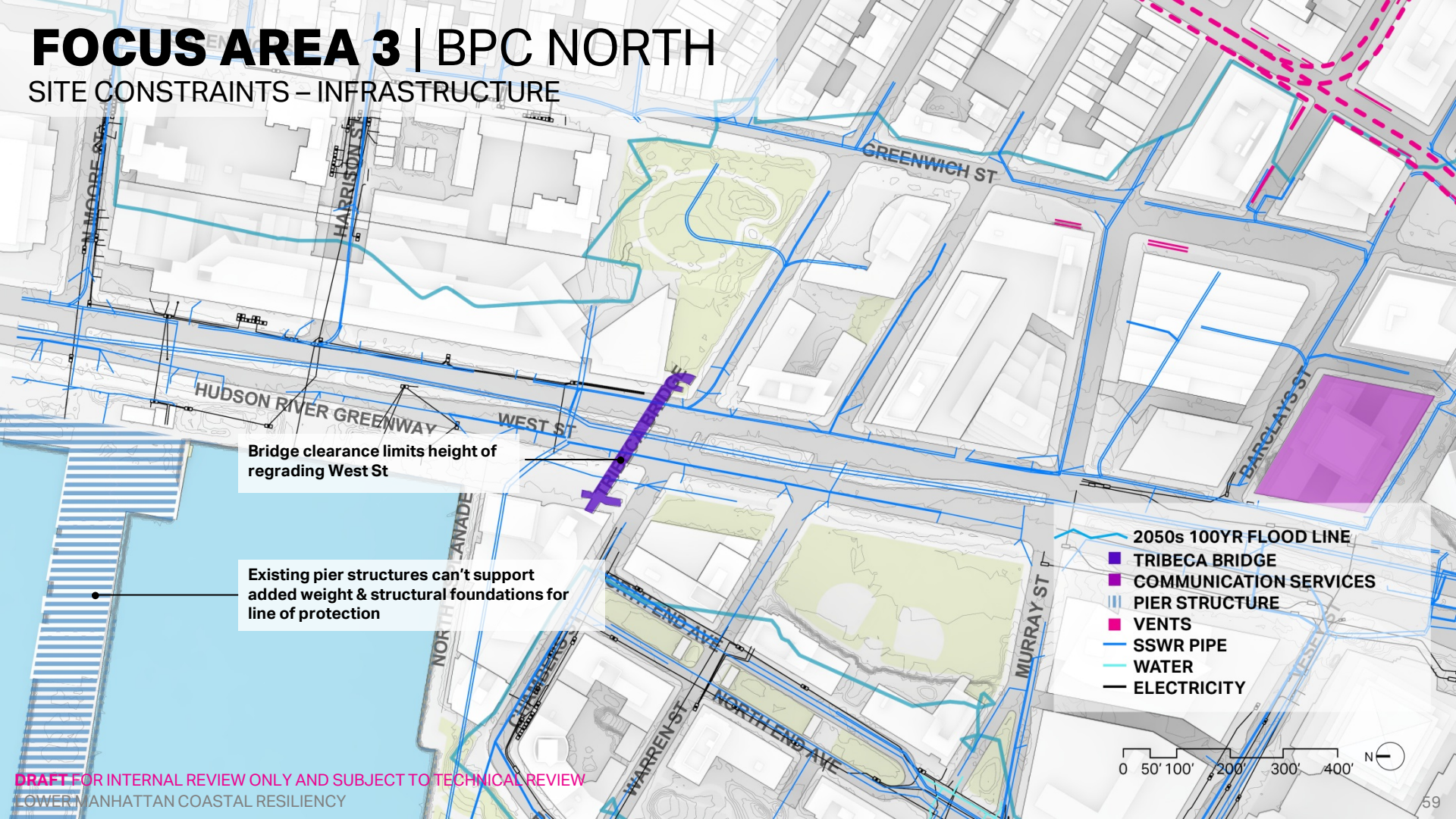
+7.0' HOI  
(17.0' DFE)

2050s 100YR FLOOD LINE



# FOCUS AREA 3 | BPC NORTH

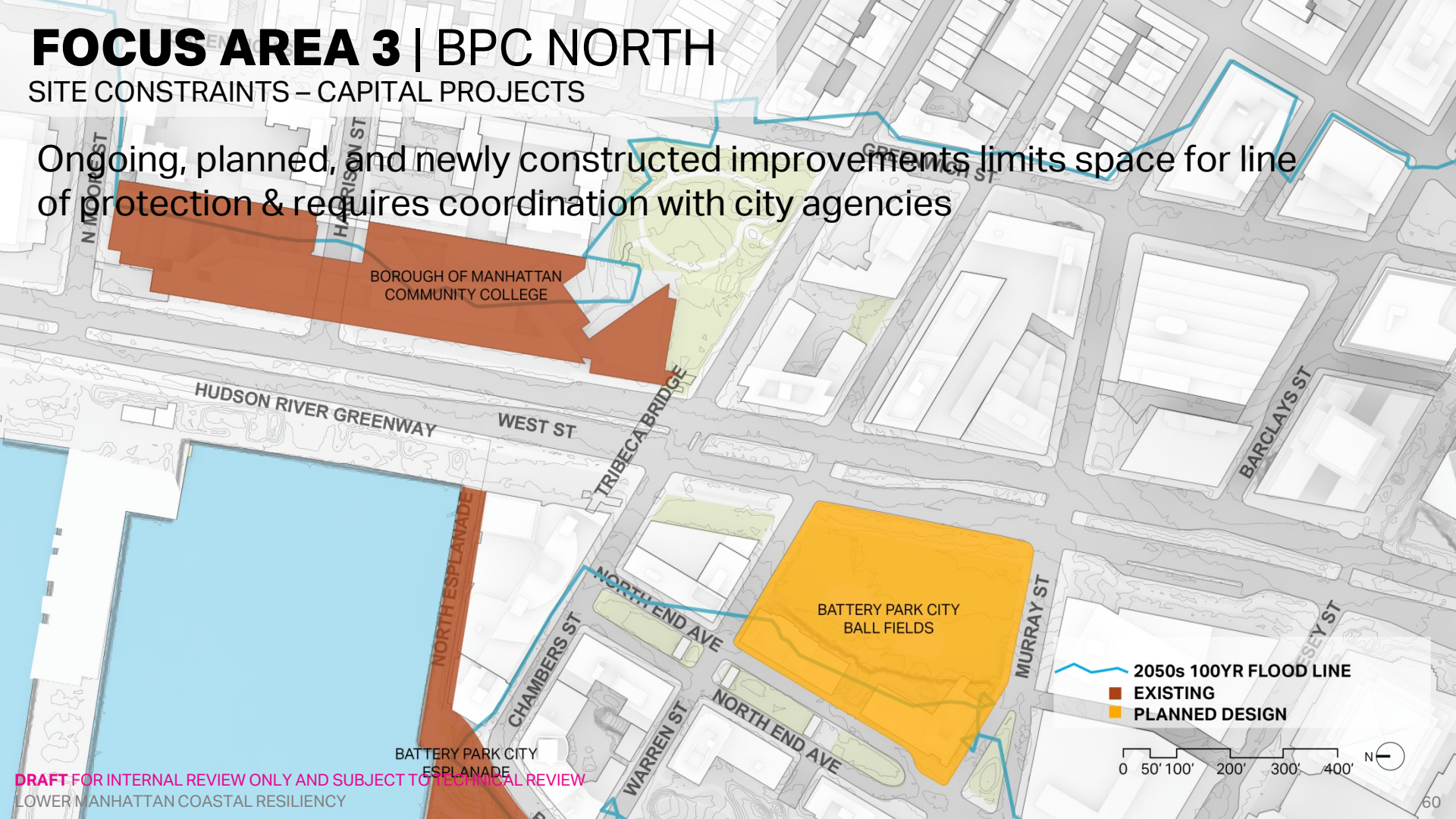
## SITE CONSTRAINTS – INFRASTRUCTURE



# FOCUS AREA 3 | BPC NORTH

## SITE CONSTRAINTS – CAPITAL PROJECTS

Ongoing, planned, and newly constructed improvements limits space for line of protection & requires coordination with city agencies



BOROUGH OF MANHATTAN  
COMMUNITY COLLEGE

BATTERY PARK CITY  
BALL FIELDS

- 2050s 100YR FLOOD LINE
- EXISTING
- PLANNED DESIGN



# FOCUS AREA 3 | BATTERY PARK CITY

## HARDENED EXISTING WALL



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LOWER MANHATTAN COASTAL RESILIENCY

# FOCUS AREA 3 | BATTERY PARK CITY

## WALL

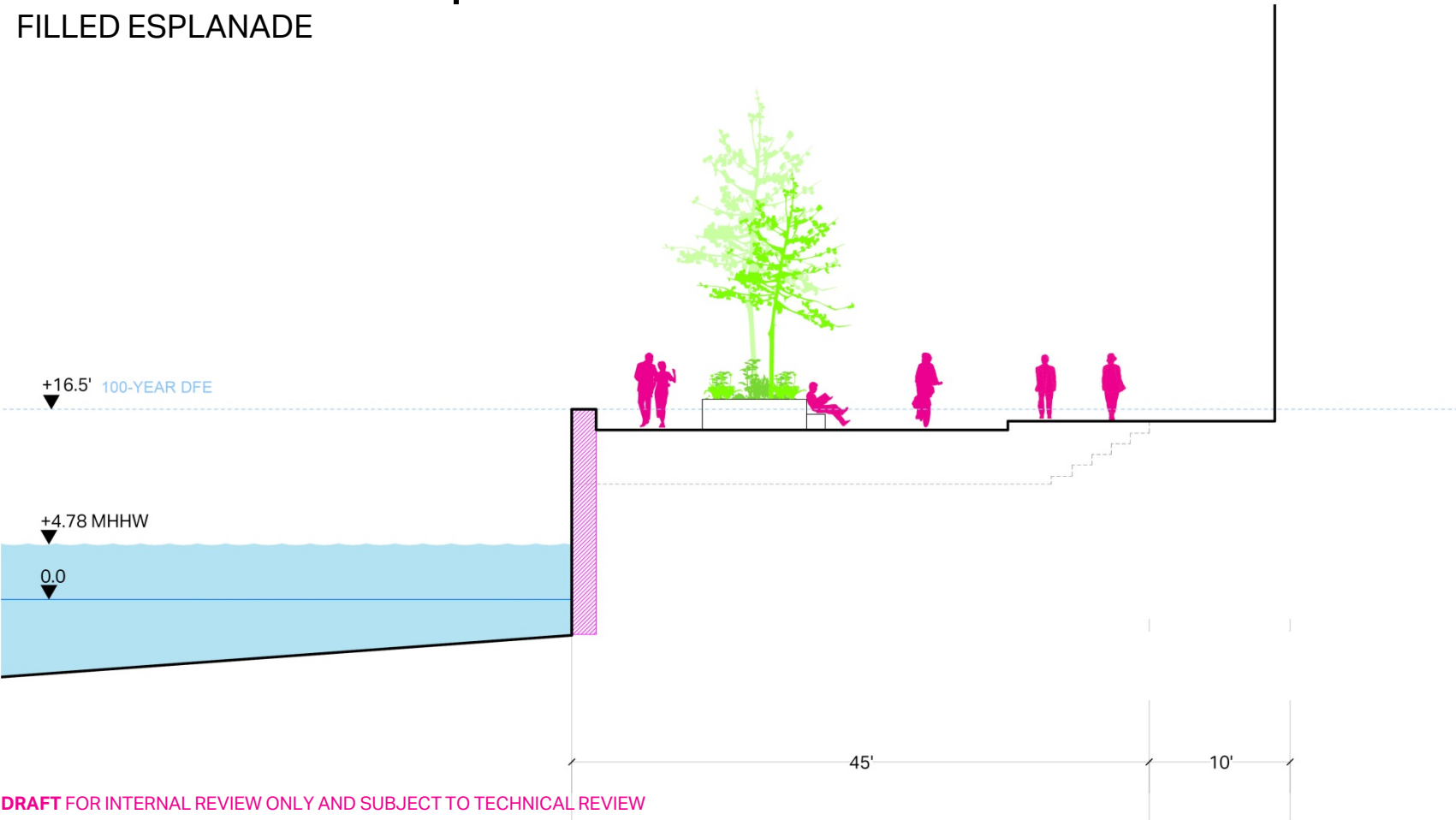


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LOWER MANHATTAN COASTAL RESILIENCY

# FOCUS AREA 3 | BATTERY PARK CITY

## FILLED ESPLANADE



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LOWER MANHATTAN COASTAL RESILIENCY

# PROJECT NEXT STEPS

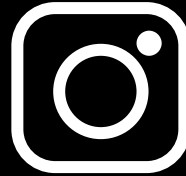
- **Discuss trade-offs of each concept**
- **Incorporate coastal model to inform concept and drainage**
- **Further evaluate land use and environmental review timelines**
- **Develop preliminary cost estimates**
- **Narrow in on potential concepts**



# STAY IN TOUCH



[www.nyc.gov/lmcr](http://www.nyc.gov/lmcr)



@NYClimate



@NYClimate



**By Mail**  
**253 Broadway – 14<sup>th</sup> Floor**



**In person**

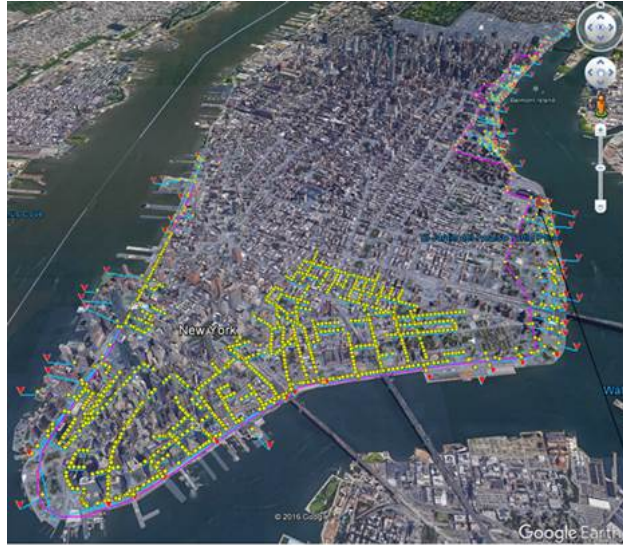


[nycresiliency@cityhall.nyc.gov](mailto:nycresiliency@cityhall.nyc.gov)

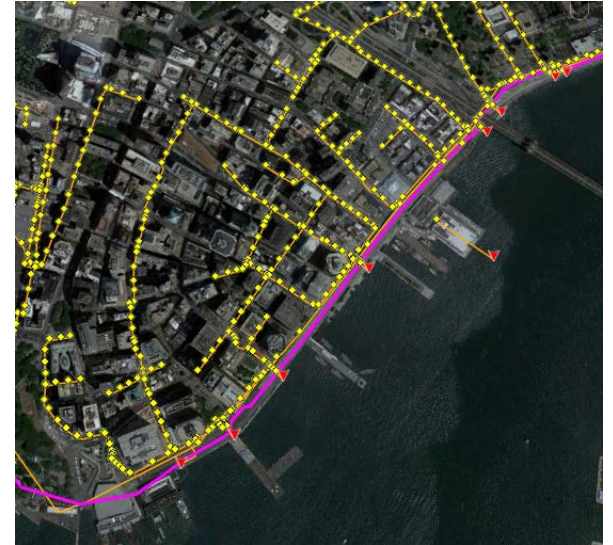
# APPENDIX

# MIKE URBAN WATER MODEL

MIKE URBAN MODEL DOMAIN IN GOOGLE EARTH FORMAT

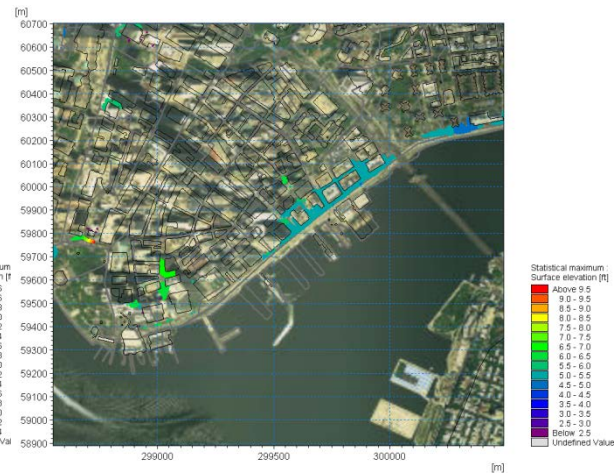
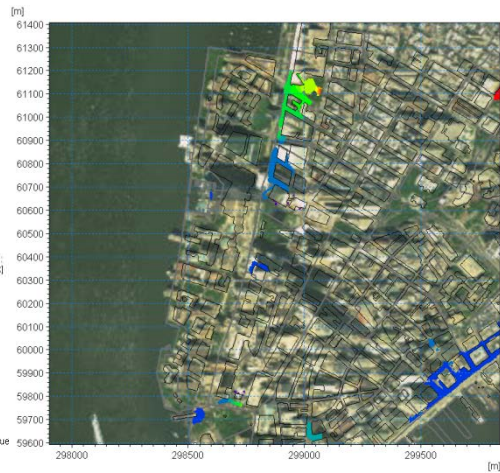


- Manhole
- Pipe
- ▼ Outlet
- Manhattan pump station
- Interceptor



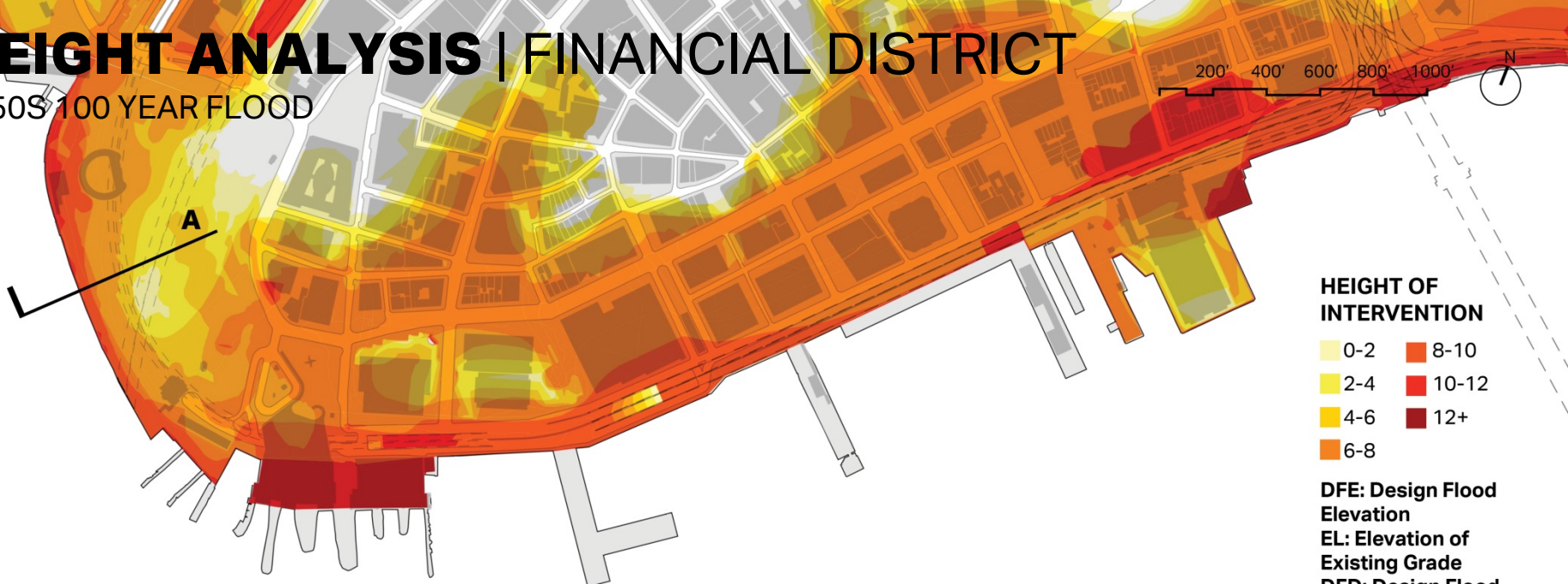
# MIKE URBAN WATER MODEL

## 10-YEAR RAINSTORM FOR 2050S WITH SLR



# HEIGHT ANALYSIS | FINANCIAL DISTRICT

2050S 100 YEAR FLOOD



## HEIGHT OF INTERVENTION

- 0-2
- 2-4
- 4-6
- 6-8
- 8-10
- 10-12
- 12+

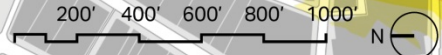
DFE: Design Flood Elevation  
 EL: Elevation of Existing Grade  
 DFD: Design Flood Depth (Height of Intervention)

## A THE BATTERY ESPLANADE

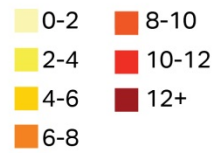


# HEIGHT ANALYSIS | BATTERY PARK CITY

2050S 100 YEAR FLOOD



## HEIGHT OF INTERVENTION



DFE: Design Flood Elevation  
 EL: Elevation of Existing Grade  
 DFD: Design Flood Depth (Height of Intervention)

## A WEST STREET AT BMCC



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ENGINEERING DFE ASSUMPTIONS COMPARED AGAINST 2' CONTOURS (DOITT 2006)